

I Mina'trentai Sais Na Liheslaturan Guåhan
BILL STATUS

BILL NO.	SPONSOR	TITLE	DATE INTRODUCED	DATE REFERRED	CMTE REFERRED	PUBLIC HEARING DATE	DATE COMMITTEE REPORT FILED	FISCAL NOTES	NOTES
97-36 (LS)	Committee on Air Transportation, Parks, Tourism, Higher Education, and the Advancement of Women, Youth and Senior Citizens by request of I Kongressun Manhoben Guåhan , the Guam Youth Congress, in accordance with 2 GCA § 7102.	AN ACT TO ADD A NEW § 6121 TO ARTICLE 1 OF CHAPTER 6, TITLE 17, GUAM CODE ANNOTATED, RELATIVE TO REQUIRING GUAM DEPARTMENT OF EDUCATION AND GUAM CHARTER SCHOOLS TO PROVIDE AND REGULARLY STOCK MENSTRUAL HYGIENE PRODUCTS IN ALL GUAM PUBLIC AND CHARTER SCHOOLS; TO REQUIRE THE UNIVERSITY OF GUAM AND THE GUAM COMMUNITY COLLEGE TO THE SAME; AND TO CITE THIS ACT AS THE "PERIOD POVERTY ACT OF 2021."	3/25/21 3:11 p.m.	3/26/21	Committee on Air Transportation, Parks, Tourism, Higher Education and the Advancement of Women, Youth, and Senior Citizens		11/9/21 4:30 p.m. As amended by the Committee on Air Transportation, Parks, Tourism, Higher Education, and the Advancement of Women, Youth and Senior Citizens	Request: 3/29/21 4/19/21	



Office of Senator

AMANDA L. SHELTON

Legislative Secretary & Chairwoman

Committee on Air Transportation, Parks, Tourism, Higher Education and the
Advancement of Women, Youth and Senior Citizens

I Mina'trentai Sais Na Liheslaturan Guåhan • 36th Guam Legislature

October 27, 2021

The Honorable Therese M. Terlaje

Speaker, 36th Guam Legislature

163 Chalan Santo Papa

Hagåtña, Guam 96910

VIA: The Honorable Amanda L. Shelton
Acting Chairperson, Committee on Rules

Subject: Committee Report on Bill No. 97-36 (LS), As Amended by the Committee

Dear Speaker Terlaje,

Buenas yan Håfa Adai! Transmitted herewith is the Committee Report on **Bill No. 97-36 (LS)**, as amended by the Committee - Committee on Air Transportation, Parks, Tourism, Higher Education, and the Advancement of Women, Youth and Senior Citizens, by request of *I Kongressun Manhoben Guåhan*, the Guam Youth Congress, in accordance with 2 GCA § 7102 - "AN ACT TO ADD A NEW § 6121 TO ARTICLE 1 OF CHAPTER 6, TITLE 17, GUAM CODE ANNOTATED, RELATIVE TO REQUIRING GUAM DEPARTMENT OF EDUCATION AND GUAM CHARTER SCHOOLS TO PROVIDE AND REGULARLY STOCK MENSTRUAL HYGIENE PRODUCTS IN ALL GUAM PUBLIC AND CHARTER SCHOOLS; TO REQUIRE THE UNIVERSITY OF GUAM AND THE GUAM COMMUNITY COLLEGE TO THE SAME; AND TO CITE THIS ACT AS THE "PERIOD POVERTY ACT OF 2021," and which was referred to the Committee on Air Transportation, Parks, Tourism, Higher Education and the Advancement of Women, Youth, and Senior Citizens.

Committee votes are as follows:

<u>6</u>	TO DO PASS
<u>0</u>	TO NOT PASS
<u>2</u>	TO REPORT OUT ONLY
<u>0</u>	TO ABSTAIN
<u>0</u>	TO PLACE IN INACTIVE FILE

**COMMITTEE ON RULES
RECEIVED:**

October 27, 2021

8:00 A.M.

Respectfully,

Senator Amanda L. Shelton

Chairwoman





Office of Senator

AMANDA L. SHELTON

Legislative Secretary & Chairwoman

Committee on Air Transportation, Parks, Tourism, Higher Education and the Advancement of Women, Youth and Senior Citizens

I Mina'trentai Sais Na Liheslaturan Guåhan • 36th Guam Legislature

COMMITTEE REPORT

Bill No. 97-36 (LS)

As amended by the Committee on Air Transportation, Parks, Tourism, Higher Education and the Advancement of Women, Youth and Senior Citizens

Introduced by the Committee on Air Transportation, Parks, Tourism, Higher Education, and the Advancement of Women, Youth and Senior Citizens, by request of *I Kongressun Manhoben Guåhan*, the Guam Youth Congress, in accordance with 2 GCA § 7102

"AN ACT TO ADD A NEW § 6121 TO ARTICLE 1 OF CHAPTER 6, TITLE 17, GUAM CODE ANNOTATED, RELATIVE TO REQUIRING GUAM DEPARTMENT OF EDUCATION AND GUAM CHARTER SCHOOLS TO PROVIDE AND REGULARLY STOCK MENSTRUAL HYGIENE PRODUCTS IN ALL GUAM PUBLIC AND CHARTER SCHOOLS; TO REQUIRE THE UNIVERSITY OF GUAM AND THE GUAM COMMUNITY COLLEGE TO THE SAME; AND TO CITE THIS ACT AS THE "*PERIOD POVERTY ACT OF 2021*."



GUAM CONGRESS BUILDING | 163 CHALAN SANTO PAPA | HAGÅTÑA, GUAM 96910

officeofsenatorshelton@guamlegislature.org | (671) 969-2574 • (671) 989-2572



Office of Senator

AMANDA L. SHELTON

Legislative Secretary & Chairwoman

Committee on Air Transportation, Parks, Tourism, Higher Education and the Advancement of Women, Youth and Senior Citizens

I Mina'trentai Sais Na Liheslaturan Guåhan • 36th Guam Legislature

October 27, 2021

MEMORANDUM

To: All Members
Committee on Air Transportation, Parks, Tourism, Higher Education and the Advancement of Women, Youth, and Senior Citizens

From: Senator Amanda L. Shelton
Chairwoman

Subject: Committee Report on Bill No. 97-36 (LS), As Amended by the Committee

Buenas yan Håfa adai! Transmitted herewith for your consideration is the Committee Report on Bill No. 97-36 (LS), As Amended by the Committee – Committee on Air Transportation, Parks, Tourism, Higher Education, and the Advancement of Women, Youth and Senior Citizens, by request of *I Kongressun Manhoben Guåhan*, the Guam Youth Congress, in accordance with 2 GCA § 7102 – “AN ACT TO ADD A NEW § 6121 TO ARTICLE 1 OF CHAPTER 6, TITLE 17, GUAM CODE ANNOTATED, RELATIVE TO REQUIRING GUAM DEPARTMENT OF EDUCATION AND GUAM CHARTER SCHOOLS TO PROVIDE AND REGULARLY STOCK MENSTRUAL HYGIENE PRODUCTS IN ALL GUAM PUBLIC AND CHARTER SCHOOLS; TO REQUIRE THE UNIVERSITY OF GUAM AND THE GUAM COMMUNITY COLLEGE TO THE SAME; AND TO CITE THIS ACT AS THE “PERIOD POVERTY ACT OF 2021.”

This report includes the following:

- COR Referral of Bill No. 97-36 (LS)
- Notices of Public Hearing and Other Correspondence
- Public Hearing Agenda
- Public Hearing Sign-in Sheet
- Submitted Written Testimonies and Supporting Documents
- Committee Report Digest
- Bill No. 97-36 (LS), As Introduced
- Bill No. 97-36 (LS), As Amended by the Committee
- Bill No. 97-36 (LS), As Amended by the Committee (Mark-up Version)
- Fiscal Note for Bill No. 97-36 (LS) from the BBMR
- Committee Vote Sheet

Please take the appropriate action on the attached voting sheet. Your attention to this matter is greatly appreciated. Should you have any questions or concerns, please do not hesitate to contact my office.

Respectfully,

Senator Amanda L. Shelton
Chairwoman





Vice Speaker

TINA ROSE MUÑA BARNES

CHAIRPERSON, COMMITTEE ON RULES

I Mina'trentai Sais Na Liheslaturan Guåhan

GUAM CONGRESS BUILDING
163 CHALAN SANTO PAPA
HAGATNA, GUAM 96910
TEL 671-472-2461
COR@GUAMLEGISLATURE.ORG

March 26, 2021

MEMO

To: Rennae Meno
Clerk of the Legislature

Attorney Ana Won Pat-Borja
Legislative Legal Counsel

From: Vice Speaker Tina Rose Muña Barnes
Chairperson, Committee on Rules

Re: Referral of Bill No. 97-36 (LS)

Buenas yan Håfa adai,

As per my authority as Chairperson of the Committee on Rules and subject to §6.01(d), Rule VI of our Standing Rules, I am forwarding the referral of Bill No. 97-36 (LS) - Committee on Air Transportation, Parks, Tourism, Higher Education, and the Advancement of Women, Youth and Senior Citizens by request of *I Kongressun Manhoben Guåhan, the Guam Youth Congress, in accordance, the Guam Youth Congress, in accordance with 2 GCA § 7102. – "AN ACT TO ADD A NEW § 7117 TO CHAPTER 7 OF TITLE 17, GUAM CODE ANNOTATED, RELATIVE TO REQUIRING GUAM DEPARTMENT OF EDUCATION AND GUAM CHARTER SCHOOLS TO PROVIDE AND REGULARLY STOCK MENSTRUAL HYGIENE PRODUCTS IN ALL GUAM PUBLIC AND CHARTER SCHOOLS; AND TO CITE THIS ACT AS THE "PERIOD POVERTY ACT OF 2021."*

Please ensure that the subject bill is referred to the **Committee on Air Transportation, Parks, Tourism, Higher Education, and the Advancement of Women, Youth, and Senior Citizens, chaired by Senator Amanda L. Shelton.**

I also request that the same be forwarded to the prime sponsor of the subject bill.

If you have any questions or concerns, please feel free to contact Mary Maravilla, Committee on Rules Director at 472-2461.

Thank you for your attention to this important matter.

Respectfully,

Vice Speaker Tina Rose Muña Barnes
Chairperson, Committee on Rules





Amanda Shelton <36backupals@gmail.com>

First Notice of Public Hearings — Tuesday, April 20, 2021 beginning at 9:00 a.m.

Office of Senator Amanda L. Shelton <officeofsenatorshelton@guamlegislature.org>

Tue, Apr 13, 2021 at
4:50 PM

To: "Senator Amanda L. Shelton" <officeofsenatorshelton@guamlegislature.org>
Bcc: phnotice@guamlegislature.org, "Christian F. Valencia" <cfvalencia@guamlegislature.org>, news@sorensenmediagroup.com, Chris Barnett <chris@kuam.com>, Chris Malafunkshun Barnett <malafunkshun@kuam.com>, "Dana M. Williams" <dmwilliams@guam.gannett.com>, "Dana M. Williams" <dmwilliams@guampdn.com>, "Eugenio, Haidee" <haidee@postguam.com>, "George, Duane M" <dmgeorge@guam.gannett.com>, John O'Connor <john@postguam.com>, Kevin <kevin@spbg Guam.com>, KUAM News Reporters <reporters@kuam.com>, Nick Delgado <nick@postguam.com>, Pacific Island Times <pacificislandtimes@gmail.com>, Patti Arroyo <parroyo@k57.com>, The Post Editor in Chief <editor@postguam.com>, K57 <news@k57.com>, cj@urquico.com, "Kaur, Anumita" <AKaur@guam.gannett.com>, Oyaol Ngirairikl <managingeditor@postguam.com>, Phil Leon Guerrero <phil@postguam.com>, Melanie Brennan <melanie.brennan@dya.guam.gov>, youthcongressguam@gmail.com, Kiana Yabut <kyabut.senshelton@gmail.com>, Kiana Joy Yabut <kianajoy.yabut@gmail.com>, Kiana Yabut <kianajoyyabut@gmail.com>, Krisinda Aguon <krisinda.aguon@dya.guam.gov>, Danielle Camacho <danielle.camacho@dya.guam.gov>, safehavenguam@gmail.com, Arthur San Agustin <arthur.sanagustin@dphss.guam.gov>, btaylor@hbcguam.net, harvest.house@hbcguam.net, Jon Fernandez <jonfernandez@gdoe.net>, MG <magutierrez@gdoe.net>

April 13, 2021

MEMORANDUM

To: All Senators, Stakeholders, Media

From: Senator Amanda L. Shelton
Chairwoman, Committee on Air Transportation, Parks, Tourism, Higher Education, and the Advancement of Women, Youth and Senior Citizens

Subject: First Notice of Public Hearings – Tuesday, April 20, 2021 beginning at 9AM

Buenas yan Håfa adai! Please be advised that the Committee on Air Transportation, Parks, Tourism, Higher Education, and the Advancement of Women, Youth and Senior Citizens ("Committee") will convene a Virtual Public Hearing on **Tuesday, April 20, 2021 beginning at 9:00 a.m.**, via Zoom Conference platform, on the following items:

9:00 A.M.

Platform: Virtual – via Zoom Conference

Bill No. 108-36 (COR) - Mary Camacho Torres / Tina Rose Muña Barnes / Amanda L. Shelton / Telen Cruz Nelson / Jose "Pedro" Terlaje / Joe S. San Agustin / Frank Blas Jr. / James C. Moylan / V. Anthony Ada / Christopher M. Dueñas - AN ACT TO AMEND §1302, §1308, AND §1310(b)(1)(A) OF ARTICLE 3, CHAPTER 1, TITLE 26, GUAM ADMINISTRATIVE RULES AND REGULATIONS, RELATIVE TO STREAMLINING ADOPTION POLICIES AND PROCEDURES IN GUAM.

Bill No. 109-36 (COR) - Mary Camacho Torres / Tina Rose Muña Barnes / Amanda L. Shelton / Telen Cruz Nelson / Jose "Pedro" Terlaje / Joe S. San

Agustin / Frank Blas Jr. / James C. Moylan / V. Anthony Ada / Christopher M. Dueñas – AN ACT TO AMEND §13502(a) OF ARTICLE 5, CHAPTER 13, TITLE 19, GUAM CODE ANNOTATED, RELATIVE TO EXPANDING THE NEWBORN INFANT SAFE HAVEN ACT TO INCLUDE 911 SERVICE PROVIDERS; AND TO FURTHER AMEND §13505 OF ARTICLE 5, CHAPTER 13, TITLE 19, GUAM CODE ANNOTATED, RELATIVE TO THE INCLUSION OF ADOPTION AGENCIES IN THE CHAIN OF CUSTODY FOR INFANTS RELINQUISHED UNDER THE NEWBORN INFANT SAFE HAVEN ACT; AND TO REQUIRE THE DISTRIBUTION OF MATERIALS ATTACHED HERETO AS EXHIBITS A-D; AND TO FURTHER REQUIRE THE ADOPTION AND TRANSMITTAL OF WRITTEN POLICY AND PROCEDURES IN ACCORDANCE WITH THE NEWBORN INFANT SAFE HAVEN ACT.

2:00 P.M.

Platform: In-Person – Public Hearing Room, Guam Congress Building:

Roundtable Hearing on Youth Affairs
Child Protective Services and foster care

4:00 P.M.

Platform: Virtual – via Zoom Conference

Bill No. 97-36 (LS) – Committee on Air Transportation, Parks, Tourism, Higher Education, and the Advancement of Women, Youth and Senior Citizens by request of *I Kongressun Manhoben Guåhan*, the Guam Youth Congress, in accordance with 2 GCA § 7102. – AN ACT TO ADD A NEW § 7117 TO CHAPTER 7 OF TITLE 17, GUAM CODE ANNOTATED, RELATIVE TO REQUIRING GUAM DEPARTMENT OF EDUCATION AND GUAM CHARTER SCHOOLS TO PROVIDE AND REGULARLY STOCK MENSTRUAL HYGIENE PRODUCTS IN ALL GUAM PUBLIC AND CHARTER SCHOOLS; AND TO CITE THIS ACT AS THE “PERIOD POVERTY ACT OF 2021.”

Watch Live

The Public Hearings will broadcast on local television, GTA Channel 21, Docomo Channel 117/112-4 and stream online via *I Liheslaturan Guåhan*'s live feed. A recording of the hearings will be available online via Guam Legislature Media on YouTube after the hearing.

How to Participate

Individuals wishing to participate in the Public Hearings to provide testimony may contact the Office of Senator Amanda L. Shelton at (671) 969-2574/989-2572 or via email at officeofsenatorshelton@guamlegislature.org no later than April 8, 2021, for further guidance.

If written testimonies are to be presented at the Public Hearings, the Committee requests that copies be submitted prior to the hearing date and should be addressed to Senator Amanda L. Shelton, Chairwoman of the Committee. Testimonies may be submitted via drop-box or email to the Office of Senator Amanda L. Shelton at the aforementioned addresses.

Special Accommodations

Individuals requiring special accommodations, auxiliary aids, or services may contact and

submit their request to Mr. Christian Valencia at the Office of Senator Amanda L. Shelton at 163 Chalan Santo Papa, *Hagåtña*, Guam 96910, by phone at (671) 969-2574/989-2572 or via email at officeofsenatorshelton@guamlegislature.org.

We look forward to your attendance and participation. *Si Yu'os Ma'åse'!*

4 attachments



04.13.2021_ALS PH Notice 1_Women&Youth.pdf
276K



Bill No. 97-36 (LS).pdf
915K



Bill No. 108-36 (COR).pdf
3956K



Bill No. 109-36 (COR).pdf
6351K



Office of Senator

AMANDA L. SHELTON

Legislative Secretary & Chairwoman

Committee on Air Transportation, Parks, Tourism, Higher Education and the Advancement of Women, Youth and Senior Citizens

I Mina'trentai Sais Na Liheslaturan Guåhan • 36th Guam Legislature

April 13, 2021

MEMORANDUM

To: All Senators, Stakeholders, Media

From: Senator Amanda L. Shelton 
Chairwoman, Committee on Air Transportation, Parks, Tourism, Higher Education, and the Advancement of Women, Youth and Senior Citizens

Subject: First Notice of Public Hearings – Tuesday, April 20, 2021 beginning at 9AM

Buenas yan Håfa adai! Please be advised that the Committee on Air Transportation, Parks, Tourism, Higher Education, and the Advancement of Women, Youth and Senior Citizens (“Committee”) will convene a Virtual Public Hearing on **Tuesday, April 20, 2021 beginning at 9:00 a.m.**, via Zoom Conference platform, on the following items:

9:00 A.M.

Platform: Virtual – via Zoom Conference

Bill No. 108-36 (COR) - Mary Camacho Torres / Tina Rose Muña Barnes / Amanda L. Shelton / Telen Cruz Nelson / Jose “Pedro” Terlaje / Joe S. San Agustin / Frank Blas Jr. / James C. Moylan / V. Anthony Ada / Christopher M. Dueñas - AN ACT TO AMEND §1302, §1308, AND §1310(b)(1)(A) OF ARTICLE 3, CHAPTER 1, TITLE 26, GUAM ADMINISTRATIVE RULES AND REGULATIONS, RELATIVE TO STREAMLINING ADOPTION POLICIES AND PROCEDURES IN GUAM.

Bill No. 109-36 (COR) - Mary Camacho Torres / Tina Rose Muña Barnes / Amanda L. Shelton / Telen Cruz Nelson / Jose “Pedro” Terlaje / Joe S. San Agustin / Frank Blas Jr. / James C. Moylan / V. Anthony Ada / Christopher M. Dueñas - AN ACT TO AMEND §13502(a) OF ARTICLE 5, CHAPTER 13, TITLE 19, GUAM CODE ANNOTATED, RELATIVE TO EXPANDING THE NEWBORN INFANT SAFE HAVEN ACT TO INCLUDE 911 SERVICE PROVIDERS; AND TO FURTHER AMEND §13505 OF ARTICLE 5, CHAPTER 13, TITLE 19, GUAM CODE ANNOTATED, RELATIVE TO THE INCLUSION OF ADOPTION AGENCIES IN THE CHAIN OF CUSTODY FOR INFANTS RELINQUISHED UNDER THE NEWBORN INFANT SAFE HAVEN ACT; AND TO REQUIRE THE DISTRIBUTION OF MATERIALS ATTACHED HERETO AS EXHIBITS A-D; AND TO FURTHER REQUIRE THE ADOPTION AND TRANSMITTAL OF WRITTEN POLICY AND PROCEDURES IN ACCORDANCE WITH THE NEWBORN INFANT SAFE HAVEN ACT.



GUAM CONGRESS BUILDING | 163 CHALAN SANTO PAPA | HAGĀTÑA, GUAM 96910

officeofsenatorshelton@guamlegislature.org | (671) 969-2574 • (671) 989-2572

First Notice of Public Hearing

Tuesday, April 20, 2021 beginning at 9:00 a.m.

April 13, 2021

2

2:00 P.M.

Platform: In-Person – Public Hearing Room, Guam Congress Building:

Roundtable Hearing on Youth Affairs

Child Protective Services and foster care

4:00 P.M.

Platform: Virtual – via Zoom Conference

Bill No. 97-36 (LS) – Committee on Air Transportation, Parks, Tourism, Higher Education, and the Advancement of Women, Youth and Senior Citizens by request of I Kongressun Manhoben Guåhan, the Guam Youth Congress, in accordance with 2 GCA § 7102. – AN ACT TO ADD A NEW § 7117 TO CHAPTER 7 OF TITLE 17, GUAM CODE ANNOTATED, RELATIVE TO REQUIRING GUAM DEPARTMENT OF EDUCATION AND GUAM CHARTER SCHOOLS TO PROVIDE AND REGULARLY STOCK MENSTRUAL HYGIENE PRODUCTS IN ALL GUAM PUBLIC AND CHARTER SCHOOLS; AND TO CITE THIS ACT AS THE “PERIOD POVERTY ACT OF 2021.”

Watch Live

The Public Hearings will broadcast on local television, GTA Channel 21, Docomo Channel 117/112-4 and stream online via *I Liheslaturan Guåhan*’s live feed. A recording of the hearings will be available online via Guam Legislature Media on YouTube after the hearing.

How to Participate

Individuals wishing to participate in the Public Hearings to provide testimony may contact the Office of Senator Amanda L. Shelton at (671) 969-2574/989-2572 or via email at officeofsenatorshelton@guamlegislature.org no later than April 8, 2021, for further guidance.

If written testimonies are to be presented at the Public Hearings, the Committee requests that copies be submitted prior to the hearing date and should be addressed to Senator Amanda L. Shelton, Chairwoman of the Committee. Testimonies may be submitted via drop-box or email to the Office of Senator Amanda L. Shelton at the aforementioned addresses.

Special Accommodations

Individuals requiring special accommodations, auxiliary aids, or services may contact and submit their request to Mr. Christian Valencia at the Office of Senator Amanda L. Shelton at 163 Chalan Santo Papa, Hagåtña, Guam 96910, by phone at (671) 969-2574/989-2572 or via email at officeofsenatorshelton@guamlegislature.org.

We look forward to your attendance and participation. *Si Yu’os Ma’åse’!*



GUAM CONGRESS BUILDING | 163 CHALAN SANTO PAPA | HAGÁTÑA, GUAM 96910

officeofsenatorshelton@guamlegislature.org | (671) 969-2574 • (671) 989-2572



Second Notice of Public Hearings — Tuesday, April 20, 2021 beginning at 9:00 a.m.

Office of Senator Amanda L. Shelton <officeofsenatorshelton@guamlegislature.org>

Fri, Apr 16, 2021 at
12:00 PM

To: "Senator Amanda L. Shelton" <officeofsenatorshelton@guamlegislature.org>
Bcc: phnotice@guamlegislature.org, "Christian F. Valencia" <cfvalencia@guamlegislature.org>, news@sorensenmediagroup.com, Chris Barnett <chris@kuam.com>, Chris Malafunkshun Barnett <malafunkshun@kuam.com>, "Dana M. Williams" <dmwilliams@guam.gannett.com>, "Dana M. Williams" <dmwilliams@guampdn.com>, "Eugenio, Haidee" <haidee@postguam.com>, "George, Duane M" <dmgeorge@guam.gannett.com>, John O'Connor <john@postguam.com>, Kevin <kevin@spbgum.com>, KUAM News Reporters <reporters@kuam.com>, Nick Delgado <nick@postguam.com>, Pacific Island Times <pacificislandtimes@gmail.com>, Patti Arroyo <parroyo@k57.com>, The Post Editor in Chief <editor@postguam.com>, K57 <news@k57.com>, cj@urquico.com, "Kaur, Anumita" <AKaur@guam.gannett.com>, Oyaol Ngirairikl <managingeditor@postguam.com>, Phil Leon Guerrero <phil@postguam.com>, Melanie Brennan <melanie.brennan@dya.guam.gov>, youthcongressguam@gmail.com, Kiana Yabut <kyabut.senshelton@gmail.com>, Kiana Joy Yabut <kianajoy.yabut@gmail.com>, Kiana Yabut <kianajoyyabut@gmail.com>, Krisinda Aguon <krisinda.aguon@dya.guam.gov>, Danielle Camacho <danielle.camacho@dya.guam.gov>, safehavenguam@gmail.com, Arthur San Agustin <arthur.sanagustin@dphss.guam.gov>, btaylor@hbcguam.net, harvest.house@hbcguam.net, Jon Fernandez <jonfernandez@gdoe.net>, MG <magutierrez@gdoe.net>, csanchez@oagguam.org, saguampg@saguampg.com, lina@saguampg.com, lillian.perez.posadas@gmha.org, theo.pangelinan@gmha.org, "Cruz, Michael W." <Michael.Cruz@grmc.gu>, Francis Santos <Francis.Santos@grmc.gu>, daniel.stone@gfd.guam.gov, contact@ohalaadoptions.org, familydivision@oagguam.org, OAG General Counsel <generalcounsel@oagguam.org>, care@gbhwc.guam.gov, Theresa Arriola <theresa.arriola@gbhwc.guam.gov>, Miki Leon Guerrero <machelleg@gmail.com>, Jennifer Nelson <jen@greenscapesguam.com>, Joanne Messier <joanne.apsguam@gmail.com>, Peggy Denney <pegqcp1@gmail.com>, Jessica Castro <jessicalimehousecastro@gmail.com>, dwk@keiguam.com, Guam Women's Chamber of Commerce <connect@guamwomenschamber.com>

April 16, 2021

MEMORANDUM

To: All Senators, Stakeholders, Media

From: Senator Amanda L. Shelton
Chairwoman, Committee on Air Transportation, Parks, Tourism, Higher Education, and the Advancement of Women, Youth and Senior Citizens

Subject: Second Notice of Public Hearings - Tuesday, April 20, 2021 beginning at 9AM

Buenas yan Håfa adai! Please be advised that the Committee on Air Transportation, Parks, Tourism, Higher Education, and the Advancement of Women, Youth and Senior Citizens ("Committee") will convene a Virtual Public Hearing on **Tuesday, April 20, 2021 beginning at 9:00 a.m.**, via Zoom Conference platform, on the following items:

9:00 A.M.

Platform: Virtual – via Zoom Conference

Bill No. 108-36 (COR) - Mary Camacho Torres / Tina Rose Muña Barnes /
Amanda L. Shelton / Telen Cruz Nelson / Jose "Pedro" Terlaje / Joe S. San

Agustin / Frank Blas Jr. / James C. Moylan / V. Anthony Ada / Christopher M. Dueñas - AN ACT TO AMEND §1302, §1308, AND §1310(b)(1)(A) OF ARTICLE 3, CHAPTER 1, TITLE 26, GUAM ADMINISTRATIVE RULES AND REGULATIONS, RELATIVE TO STREAMLINING ADOPTION POLICIES AND PROCEDURES IN GUAM.

Bill No. 109-36 (COR) - Mary Camacho Torres / Tina Rose Muña Barnes / Amanda L. Shelton / Telen Cruz Nelson / Jose “Pedro” Terlaje / Joe S. San Agustin / Frank Blas Jr. / James C. Moylan / V. Anthony Ada / Christopher M. Dueñas - AN ACT TO AMEND §13502(a) OF ARTICLE 5, CHAPTER 13, TITLE 19, GUAM CODE ANNOTATED, RELATIVE TO EXPANDING THE NEWBORN INFANT SAFE HAVEN ACT TO INCLUDE 911 SERVICE PROVIDERS; AND TO FURTHER AMEND §13505 OF ARTICLE 5, CHAPTER 13, TITLE 19, GUAM CODE ANNOTATED, RELATIVE TO THE INCLUSION OF ADOPTION AGENCIES IN THE CHAIN OF CUSTODY FOR INFANTS RELINQUISHED UNDER THE NEWBORN INFANT SAFE HAVEN ACT; AND TO REQUIRE THE DISTRIBUTION OF MATERIALS ATTACHED HERETO AS EXHIBITS A-D; AND TO FURTHER REQUIRE THE ADOPTION AND TRANSMITTAL OF WRITTEN POLICY AND PROCEDURES IN ACCORDANCE WITH THE NEWBORN INFANT SAFE HAVEN ACT.

2:00 P.M.

Platform: In-Person – Public Hearing Room, Guam Congress Building:

Roundtable Hearing on Youth Affairs

Child Protective Services and foster care

4:00 P.M.

Platform: Virtual – via Zoom Conference

Bill No. 97-36 (LS) - Committee on Air Transportation, Parks, Tourism, Higher Education, and the Advancement of Women, Youth and Senior Citizens by request of *I Kongressun Manhoben Guåhan*, the Guam Youth Congress, in accordance with 2 GCA § 7102. - AN ACT TO ADD A NEW § 7117 TO CHAPTER 7 OF TITLE 17, GUAM CODE ANNOTATED, RELATIVE TO REQUIRING GUAM DEPARTMENT OF EDUCATION AND GUAM CHARTER SCHOOLS TO PROVIDE AND REGULARLY STOCK MENSTRUAL HYGIENE PRODUCTS IN ALL GUAM PUBLIC AND CHARTER SCHOOLS; AND TO CITE THIS ACT AS THE “*PERIOD POVERTY ACT OF 2021*.”

Watch Live

The Public Hearings will broadcast on local television, GTA Channel 21, Docomo Channel 117/112-4 and stream online via *I Liheslaturan Guåhan*’s live feed. A recording of the hearings will be available online via Guam Legislature Media on YouTube after the hearing.

How to Participate

Individuals wishing to participate in the Public Hearings to provide testimony may contact the Office of Senator Amanda L. Shelton at (671) 969-2574/989-2572 or via email at

officeofsenatorshelton@guamlegislature.org no later than April 19, 2021, for further guidance.

If written testimonies are to be presented at the Public Hearings, the Committee requests that copies be submitted prior to the hearing date and should be addressed to Senator Amanda L. Shelton, Chairwoman of the Committee. Testimonies may be submitted via drop-box or email to the Office of Senator Amanda L. Shelton at the aforementioned addresses.

Special Accommodations

Individuals requiring special accommodations, auxiliary aids, or services may contact and submit their request to Mr. Christian Valencia at the Office of Senator Amanda L. Shelton at 163 Chalan Santo Papa, *Hagåtña*, Guam 96910, by phone at (671) 969-2574/989-2572 or via email at officeofsenatorshelton@guamlegislature.org.

We look forward to your attendance and participation. *Si Yu'os Ma'åse'!*



04.16.2021_ALS PH Notice 2_Women&Youth.pdf
311K



Office of Senator

AMANDA L. SHELTON

Legislative Secretary & Chairwoman

Committee on Air Transportation, Parks, Tourism, Higher Education and the Advancement of Women, Youth and Senior Citizens

I Mina'trentai Sais Na Liheslaturan Guåhan • 36th Guam Legislature

April 16, 2021

MEMORANDUM

To: All Senators, Stakeholders, Media

From: Senator Amanda L. Shelton 
Chairwoman, Committee on Air Transportation, Parks, Tourism, Higher Education, and the Advancement of Women, Youth and Senior Citizens

Subject: Second Notice of Public Hearings – Tuesday, April 20, 2021 beginning at 9AM

Buenas yan Håfa adai! Please be advised that the Committee on Air Transportation, Parks, Tourism, Higher Education, and the Advancement of Women, Youth and Senior Citizens (“Committee”) will convene a Virtual Public Hearing on **Tuesday, April 20, 2021 beginning at 9:00 a.m.**, via Zoom Conference platform, on the following items:

9:00 A.M.

Platform: Virtual – via Zoom Conference

Bill No. 108-36 (COR) - Mary Camacho Torres / Tina Rose Muña Barnes / Amanda L. Shelton / Telen Cruz Nelson / Jose “Pedro” Terlaje / Joe S. San Agustin / Frank Blas Jr. / James C. Moylan / V. Anthony Ada / Christopher M. Dueñas - AN ACT TO AMEND §1302, §1308, AND §1310(b)(1)(A) OF ARTICLE 3, CHAPTER 1, TITLE 26, GUAM ADMINISTRATIVE RULES AND REGULATIONS, RELATIVE TO STREAMLINING ADOPTION POLICIES AND PROCEDURES IN GUAM.

Bill No. 109-36 (COR) - Mary Camacho Torres / Tina Rose Muña Barnes / Amanda L. Shelton / Telen Cruz Nelson / Jose “Pedro” Terlaje / Joe S. San Agustin / Frank Blas Jr. / James C. Moylan / V. Anthony Ada / Christopher M. Dueñas - AN ACT TO AMEND §13502(a) OF ARTICLE 5, CHAPTER 13, TITLE 19, GUAM CODE ANNOTATED, RELATIVE TO EXPANDING THE NEWBORN INFANT SAFE HAVEN ACT TO INCLUDE 911 SERVICE PROVIDERS; AND TO FURTHER AMEND §13505 OF ARTICLE 5, CHAPTER 13, TITLE 19, GUAM CODE ANNOTATED, RELATIVE TO THE INCLUSION OF ADOPTION AGENCIES IN THE CHAIN OF CUSTODY FOR INFANTS RELINQUISHED UNDER THE NEWBORN INFANT SAFE HAVEN ACT; AND TO REQUIRE THE DISTRIBUTION OF MATERIALS ATTACHED HERETO AS EXHIBITS A-D; AND TO FURTHER REQUIRE THE ADOPTION AND TRANSMITTAL OF WRITTEN POLICY AND PROCEDURES IN ACCORDANCE WITH THE NEWBORN INFANT SAFE HAVEN ACT.



GUAM CONGRESS BUILDING | 163 CHALAN SANTO PAPA | HAGÅTÑA, GUAM 96910

officeofsenatorshelton@guamlegislature.org | (671) 969-2574 • (671) 989-2572

First Notice of Public Hearing

Tuesday, April 20, 2021 beginning at 9:00 a.m.

April 13, 2021

2

2:00 P.M.

Platform: In-Person – Public Hearing Room, Guam Congress Building:

Roundtable Hearing on Youth Affairs

Child Protective Services and foster care

4:00 P.M.

Platform: Virtual – via Zoom Conference

Bill No. 97-36 (LS) – Committee on Air Transportation, Parks, Tourism, Higher Education, and the Advancement of Women, Youth and Senior Citizens by request of I Kongressun Manhoben Guåhan, the Guam Youth Congress, in accordance with 2 GCA § 7102. – AN ACT TO ADD A NEW § 7117 TO CHAPTER 7 OF TITLE 17, GUAM CODE ANNOTATED, RELATIVE TO REQUIRING GUAM DEPARTMENT OF EDUCATION AND GUAM CHARTER SCHOOLS TO PROVIDE AND REGULARLY STOCK MENSTRUAL HYGIENE PRODUCTS IN ALL GUAM PUBLIC AND CHARTER SCHOOLS; AND TO CITE THIS ACT AS THE “*PERIOD POVERTY ACT OF 2021*.”

Watch Live

The Public Hearings will broadcast on local television, GTA Channel 21, Docomo Channel 117/112-4 and stream online via *I Liheslaturan Guåhan*’s live feed. A recording of the hearings will be available online via Guam Legislature Media on YouTube after the hearing.

How to Participate

Individuals wishing to participate in the Public Hearings to provide testimony may contact the Office of Senator Amanda L. Shelton at (671) 969-2574/989-2572 or via email at officeofsenatorshelton@guamlegislature.org no later than April 19, 2021, for further guidance.

If written testimonies are to be presented at the Public Hearings, the Committee requests that copies be submitted prior to the hearing date and should be addressed to Senator Amanda L. Shelton, Chairwoman of the Committee. Testimonies may be submitted via drop-box or email to the Office of Senator Amanda L. Shelton at the aforementioned addresses.

Special Accommodations

Individuals requiring special accommodations, auxiliary aids, or services may contact and submit their request to Mr. Christian Valencia at the Office of Senator Amanda L. Shelton at 163 Chalan Santo Papa, Hagåtña, Guam 96910, by phone at (671) 969-2574/989-2572 or via email at officeofsenatorshelton@guamlegislature.org.

We look forward to your attendance and participation. *Si Yu’os Ma’åse’!*



GUAM CONGRESS BUILDING | 163 CHALAN SANTO PAPA | HAGÁTÑA, GUAM 96910

officeofsenatorshelton@guamlegislature.org | (671) 969-2574 • (671) 989-2572



Office of Senator

AMANDA L. SHELTON

Legislative Secretary & Chairwoman

Committee on Air Transportation, Parks, Tourism, Higher Education and the Advancement of Women, Youth and Senior Citizens

I Mina'trentai Sais Na Liheslaturan Guåhan • 36th Guam Legislature

AGENDA

Virtual Public Hearing • April 20, 2021 at 4:00 p.m.
via Zoom Conference Platform

- I. Call to Order
- II. Opening Remarks/Housekeeping
- III. Introduction of Stakeholders
- IV. Discussion
 - **Bill No. 97-36 (LS)** – Committee on Air Transportation, Parks, Tourism, Higher Education, and the Advancement of Women, Youth and Senior Citizens by request of *I Kongressun Manhoben Guåhan*, the Guam Youth Congress, in accordance with 2 GCA § 7102. – AN ACT TO ADD A NEW § 7117 TO CHAPTER 7 OF TITLE 17, GUAM CODE ANNOTATED, RELATIVE TO REQUIRING GUAM DEPARTMENT OF EDUCATION AND GUAM CHARTER SCHOOLS TO PROVIDE AND REGULARLY STOCK MENSTRUAL HYGIENE PRODUCTS IN ALL GUAM PUBLIC AND CHARTER SCHOOLS; AND TO CITE THIS ACT AS THE “PERIOD POVERTY ACT OF 2021.”
- V. Closing Remarks/Announcements
- VI. Adjournment



GUAM CONGRESS BUILDING | 163 CHALAN SANTO PAPA | HAGÅTÑA, GUAM 96910

officeofsenatorshelton@guamlegislature.org | (671) 969-2574 • (671) 989-2572



Office of Senator

AMANDA L. SHELTON

Legislative Secretary & Chairwoman

Committee on Air Transportation, Parks, Tourism, Higher Education and the Advancement of Women, Youth and Senior Citizens

I Mina'trentai Sais Na Liheslaturan Guåhan • 36th Guam Legislature

VIRTUAL PUBLIC HEARING

Bill No. 97-36 (LS) -- Committee on Air Transportation, Parks, Tourism, Higher Education, and the Advancement of Women, Youth and Senior Citizens by request of I Kongressun Manhoben Guåhan, the Guam Youth Congress, in accordance with 2 GCA § 7102 – “AN ACT TO ADD A NEW § 7117 TO CHAPTER 7 OF TITLE 17, GUAM CODE ANNOTATED, RELATIVE TO REQUIRING GUAM DEPARTMENT OF EDUCATION AND GUAM CHARTER SCHOOLS TO PROVIDE AND REGULARLY STOCK MENSTRUAL HYGIENE PRODUCTS IN ALL GUAM PUBLIC AND CHARTER SCHOOLS; AND TO CITE THIS ACT AS THE “PERIOD POVERTY ACT OF 2021.”

Thursday, April 20, 2021, at 4:00 p.m. • Via Zoom Conference platform

SIGN-IN SHEET

NAME	POSITION	AGENCY OR ORGANIZATION (IF ANY)	Please indicate with ✓				Contact Number	Email Address
			Written	Oral	Support	Oppose		
Stephanie Lorenzo	Speaker	33 rd Guam Youth Congress		X	X		N/A	youthcongressguam@gmail.com
Jayne Flores	Director	Bureau of Women's Affairs	X	X	X		N/A	jayne.flores@guam.gov
Jessica Castro	Immediate Past President	Guam Council of Women's Clubs		X	X		N/A	N/A
Rene Logie	Executive Director	Guam Women's Chamber of Commerce		X	X		N/A	connect@guamwomenschamber.com
Laura Nelson Cepeda	President	Guam Women's Chamber of Commerce	X		X		N/A	connect@guamwomenschamber.com
Evangeline Cepeda	Chairperson	Guam Academy Charter Schools Council		X	X		N/A	N/A
Lori Boss	Director	Ohala' Adoptions		X	X		N/A	contact@ohalaadoptions.org
Chloe Lizama	Representative	33 rd Guam Youth Congress		X	X		N/A	youthcongressguam@gmail.com



Page 1 of 1



BUREAU OF WOMEN'S AFFAIRS

LOURDES A. LEON GUERRERO
Governor of Guam

JOSHUA F. TENORIO
Lieutenant Governor of Guam

JAYNE T. FLORES
Director

April 20, 2021

Honorable Amanda L. Shelton
Chairwoman, Committee on Air Transportation, Parks, Tourism, Higher Education, and the
Advancement of Women, Youth and Senior Citizens
36th Guam Legislature
Guam Congress Building
163 Chalan Santo Papa
Hagatna, GU 96910

Hafa Adai Chairwoman Shelton and members of the Committee,

The Bureau of Women's Affairs is proud to provide the following testimony ***in full support*** of Bill No. 97-36, RELATIVE TO REQUIRING GUAM DEPARTMENT OF EDUCATION AND GUAM CHARTER SCHOOLS TO PROVIDE AND REGULARLY STOCK MENSTRUAL HYGIENE PRODUCTS IN ALL GUAM PUBLIC AND CHARTER SCHOOLS; AND TO CITE THIS ACT AS THE "PERIOD POVERTY ACT OF 2021."

One of the first issues that I began to address when Governor Lou Leon Guerrero asked me to revive the Bureau of Women's Affairs is period poverty. It is an issue that many people on Guam, including myself, were unaware of until I spoke to Island Girl Power executive director Juanita Blaz, who assured me that period poverty on our island is very real for many girls and women.

Period poverty is the lack of access to sanitary products due to financial constraints. It is now recognized as a global issue, according to period.org.

In 2019, the Bureau of Women's Affairs and Island Girl Power launched Project *Sottera*, our effort to combat period poverty on Guam.

In partnership with the Department of Public Health and Social Services, the BWA conducted a Project *Sottera* survey of close to 300 public health clients about period poverty in 2019. We received 288 responses, covering nearly 700 females included in the survey responses - an 82% response rate. A similar survey of GDOE nurses and teachers revealed that many end up paying for these products themselves, in order to hand them out to girls in need.

Seventy-two percent of the Public Health survey respondents said they found period products too expensive; over 90% said they spent between \$6 to \$20 per month on menstrual products. These

90% said that when they couldn't afford menstrual products, they used the following: old socks, rags, tissues, paper towels, their baby's used diapers if just urine in the diaper, or they free-bled. Nearly 60% of the respondents said someone in their household missed school or work due to lack of access to menstrual products.

Through Project *Sottera*, the Guam Council of Women's Clubs member clubs, the Guam Women's Chamber of Commerce, private businesses, and private individuals have stepped up to periodically donate menstrual products to our public school females. These donated products are available for free in nurses' offices because we are told by the nurses that girls do leave school, or they simply stay home, when they menstruate. Project *Sottera* has allowed girls to stay in school every day of the month.

In the United States, period products are currently not covered by government assistance programs such as WIC and SNAP. It is important to note that these items are not a "luxury" for females. They are a need that clearly affects a female's sense of self, her sense of dignity, and her ability to participate in school, work, extracurricular activities, or just everyday life in general.

According to a February 2020 article in the Wall Street Journal, more than a dozen state legislatures have recently introduced bills that would require public schools to supply free tampons and other menstrual products in their bathrooms. California, Illinois, New Hampshire and New York have already enacted similar legislation, and a number of school boards and universities have started providing the products for free.

Scotland, England and Wales adopted measures to provide free menstrual products in schools in 2018, and in February 2021, New Zealand decided to provide free menstrual products in all schools for the next three years.

I am excited that the Guam Youth Congress, citing our BWA public health survey, has taken on this issue. Before the pandemic, the BWA and Island Girl Power gave presentations in two public high schools about period poverty; about respect for the fact that females menstruate and that it is a fact of life; and noting that when a girl starts menstruating, it means that she can get pregnant if she is either forced, or consents to sexual intercourse with a male. It is shocking how many people do not equate these two bodily functions.

This bill, if enacted, will help us to continue our education and awareness efforts. Because education and awareness of the issue of period poverty leads to discussions of how a female's body works. These discussions are key to preventing pregnancy, sexually transmitted diseases, and sexual assault. A DPHSS 2019 survey reported that 37% of high schoolers have had sex. Nearly 60% of those young people did not use condoms, according to the survey.

Senators, we realize that this is an added cost to the government. But our hope - that of the Bureau of Women's Affairs and Island Girl Power - is that this cost will eventually be reduced by Project *Sottera* efforts toward sustainability within a few years. We are taking steps to promote the production and sale of reusable menstrual pads sewn locally by IGP, and the local sale of menstrual

cups. BWA is working with a mainland non-profit organization, Sustainable Sanitation Solutions, to provide menstrual cups at a reasonable cost to females on our island (one cup can be used for five or more years), as they are currently priced between \$40-\$60 per cup in most commercial retail outlets. We have already received sewing machine donations for the reusable pads effort from another mainland non-profit organization.

Guam's unemployment rate in December 2020 was 19.4%, according to the Guam Department of Labor. The pandemic has magnified many issues for the people of our island. One of the more unnoticed, or unseen, problems is the issue of period poverty.

Please help our young females to be able to be part of the solution by providing them with free menstrual products in our public and charter schools for the next several years. When you help females to succeed, our whole society benefits.

Si Yu'os Ma'ase for the opportunity to testify in favor of Bill 97-36 this afternoon.



Jayne Flores
Director
Bureau of Women's Affairs
jayne.flores@guam.gov
(671) 475-9162
(671) 483-6409

Sources:

https://docs.google.com/spreadsheets/d/1EJYa4pm7p8vpGQ4TljArIqzvf0dcc_ccV0hky3z1wa8/edit#gid=0
www.period.org
<https://www.wsj.com/articles/more-states-consider-free-tampons-in-school-bathrooms-11582626601>
https://www.washingtonpost.com/local/education/activists-call-on-education-department-to-take-action-for-menstrual-equity/2019/01/28/815c6d08-2349-11e9-90cd-dedb0c92dc17_story.html?noredirect=on
<https://www.girlshelpinggirlsperiod.org/the-facts--period-#:~:text=UNITED%20STATES%3A,deodorant%20or%20feminine%20hygiene%20products>
<https://www.reuters.com/article/us-health-menstruation-usa-idUSKCN1P42TX>



GUAM WOMEN'S
CHAMBER OF COMMERCE

April 13, 2021

President

Laura Nelson Cepeda

Vice President

Bernie Valencia

Secretary

Helana Leon Guerrero

Treasurer

Amanda Gima

Past President

Holly Rustick

Board Members

Angel Camacho-Paulino

Jayne Flores

Jennifer McFerran

Kathlyn Selleck

Livia Marati

Michelle Crisostomo

Tasi Peddicord

Jessica Leon Guerrero

Ex-Officios

Lina Leon Guerrero

Geri Leon Guerrero

Rindraty Limtiaco

Executive Director

Rene Logie

Honorable Amanda L. Shelton

Chairwoman, Committee on Air Transportation, Parks, Tourism, Higher Education, and the Advancement of Women, Youth and Senior Citizens

36th Guam Legislature

Guam Congress Building

163 Chalan Santo Papa

Hagatna, GU 96910

Via e-mail: officeofsenatorshelton@guamlegislature.org

Hafa Adai Chairman Shelton and members of the Committee,

The Guam Women's Chamber of Commerce is proud to provide the following testimony **in support** of Bill No. 97-36, RELATIVE TO REQUIRING GUAM DEPARTMENT OF EDUCATION AND GUAM CHARTER SCHOOLS TO PROVIDE AND REGULARLY STOCK MENSTRUAL HYGIENE PRODUCTS IN ALL GUAM PUBLIC AND CHARTER SCHOOLS; AND TO CITE THIS ACT AS THE "PERIOD POVERTY ACT OF 2021."

The GWCC was one of the first organizations to donate to Project *Sottera*, the Bureau of Women's Affairs/Island Girl Power effort to combat period poverty on Guam. In August 2019, the GWCC teamed up with the Bureau, Island Girl Power and Guam Community College (GCC) to host a screening of the Oscar-winning documentary, "*Period. End of Sentence.*" for 75 students enrolled in the George Washington High School (GWHS) CTE Allied Health program through GCC. Corporate sponsors enabled us to raise over \$1800 for Project Sottera through the screening, with which Island Girl Power purchased menstrual products for distribution to public middle and high school nurses' offices.

We recognize period poverty as a global issue for females, and fully support the efforts of the Bureau of Women's Affairs and Island Girl Power to combat this issue through education, awareness, and sustainability.

We laud the efforts of the BWA and Island Girl Power to build sustainability into menstruation for Guam and all of Micronesia through the eventual production of locally sewn and marketed reusable menstrual pads and the local sale of menstrual cups. These efforts will serve a dual purpose: to eliminate period poverty on our island; and to provide sustainable menstrual solutions that can greatly reduce the amount of waste being sent to our island's landfill.

The GWCC stands ready to assist in the promotion of local women-owned start-up businesses that produce and sell sustainable menstrual products. Such businesses will empower women and girls economically and socially.



GUAM WOMEN'S
CHAMBER OF COMMERCE

However, we recognize that such efforts will take time, and that there is a stigma associated with menstruation that must be overcome. Therefore, we fully support the efforts of Bill 97-36 to, in the interim, allow girls and young women to stay in school every day of the month by providing free menstrual products for public and charter school students in school nurses' offices.

All of Guam will benefit as a result.

Si Yu'os Ma'ase for the opportunity to testify today in support of Bill 97-36, the "Period Poverty Act of 2021."

Sincerely,

Laura Nelson Cepeda
President
Guam Women's Chamber of Commerce



/ Mina'Trentai Tres na Kongressun Manhoben Guåhan
33rd Guam Youth Congress

163 Chalan Santo Papa, Hagatna, Guam 96910 // Email: youthcongressguam@gmail.com

Buenas Senator Shelton,

Firstly, I would like to thank you for taking the time to have Bill 97 heard. It was incredible to see the testimony from both teachers and students in support of the Bill.

As it stands in the Bill right now, period products would be distributed to all public elementary, middle, and high schools. Upon further discussion with some constituents though, I would support an amendment that would also allow for these period products to be distributed at the University of Guam and the Guam Community College.

Period poverty does not end in high school, and it is important that we take into consideration our college students. I have seen firsthand that lack of access to period products is a prevalent problem among the young women that attend the University. I have seen young women miss class because they did not have access to proper period products. I have seen young women make makeshift period products because they did not have access to proper period products, and all of these problems should be addressed in Bill 97.

I kindly request that you take this into consideration. Period poverty continues to be an issue amongst young women in the island, and by allowing college students the access to essential period products, the government is playing its part in fighting this problem.

Thank you,

Kiana Yabut
Legislative Secretary





Office of Senator

AMANDA L. SHELTON

Legislative Secretary & Chairwoman

Committee on Air Transportation, Parks, Tourism, Higher Education and the Advancement of Women, Youth and Senior Citizens

I Mina'trentai Sais Na Liheslaturan Guåhan • 36th Guam Legislature

COMMITTEE REPORT DIGEST

I. OVERVIEW

Bill No. 97-36 (LS) was introduced on March 25, 2021 by Committee on Air Transportation, Parks, Tourism, Higher Education and the Advancement of Women, Youth and Senior Citizens by request of *I Kongressun Manhoben Guåhan*, the Guam Youth Congress, in accordance with 2 GCA § 7102. The Bill was referred by the Committee on Rules to the Committee on Air Transportation, Parks, Tourism, Higher Education and the Advancement of Women, Youth and Senior Citizens ("Committee") on March 26, 2021.

The Committee convened a Virtual Public Hearing on Bill No. 97-36 (LS) on April 20, 2021 at 4:00 p.m. via Zoom Conference platform.

Public Notice Requirements

Public Hearing notices were disseminated via electronic mail to all Senators and all main media broadcasting outlets on April 13, 2021 (Five-day Notice), and again on April 16, 2021 (48-Hour Notice). In addition, the Virtual Public Hearing was noticed on the Guam Legislature website at www.guamlegislature.org.

Senators Present

Senator Amanda L. Shelton, Chairwoman

Vice Speaker Tina Rose Muña Barnes, Committee Member

Senator V. Anthony Ada, Committee Member

Senator Joanne M. Brown

Senator Christopher M. Dueñas

Individuals Who Testified Before *I Liheslaturan Guåhan*

Stephanie Lorenzo	Speaker, 33 rd Guam Youth Congress
Jayne Flores	Director, Bureau of Women's Affairs
Jessica Castro	Immediate Past President, Guam Council of Women's Clubs
Rene Logie	Executive Director, Guam Women's Chamber of Commerce
Evangeline Cepeda	Chair, Guam Academy Charter Schools Council



Lori Boss	Director, Ohala' Adoptions
Chloe Lizama	Representative, 33 rd Guam Youth Congress

Individuals Who Submitted Written Testimony

Jayne Flores	Director, Bureau of Women's Affairs
Laura Nelson Cepeda	President, Guam Women's Chamber of Commerce
Kiana Yabut	Legislative Secretary, Guam Youth Congress

II. SUMMARY OF TESTIMONY AND DISCUSSION

The Virtual Public Hearing was called-to-order at **4:01 p.m.**

Chairwoman Amanda L. Shelton:

Buenas and Hafa Adai, everyone. This public hearing by the Committee on Air Transportation, Parks, Tourism, Higher Education, and the Advancement of Women, Youth, and Senior Citizens is hereby called to order. Today is Tuesday April 20, 2021. and the time now is 4:01 p.m.

For the record and in accordance with the open government law, notices for this hearing were sent on April 13, 2021 and again on April 16, 2021. In addition, this hearing was noticed on the Guam Legislature's website.

Joining me for this hearing this afternoon are my colleagues, my Vice Chair and the Vice Speaker Tina Rose Muna Barnes, Senator Joanne Brown, and Senator Chris Duenas. Thank you very much colleagues for being here with me this afternoon.

Just some general rules of conduct before we begin. All must abide by the rules of conduct and quality assurance standards. Please keep your video on at all times and ensure that you are in a room with little interruptions and adequate lighting specifically to make sure that your face is visible at all times. When speaking please ensure that you are unmuted and that you are speaking into the microphone. The chair will invite individuals who have signed up to testify to begin speaking and individuals testifying shall first be recognized by the chair before speaking. We ask that you please state your name and your organization for the record. The order of questioning will begin with a panel of senators and will come back again for a second round if senators need more time. Questions and testimony shall be confined to the substance or nature of the agenda. Personal inference as to the character motive of any senator or any individual testifying is not permitted any violations of this general rule of conduct will result in removal from the meeting room.



We will now discuss Bill No. 97-36 (LS) as introduced by the Committee on Air Transportation, Parks, Tourism, Higher Education, and the Advancement of Women, Youth, and Senior Citizens by the request of the Guam Youth Congress in accordance with GCA Section 1, Section 7102, an Act to add a new Section 7117 to Chapter 7 of Title 17, Guam Code Annotated, relative to requiring Guam Department of Education and Guam charter schools to provide and regularly stock menstrual hygiene products in all Guam public and charter schools and to cite this act as the period poverty act of 2021. For the benefit of the Committee and the public, Bill No. 97-36 was introduced by this Committee on behalf of the Guam Youth Congress, in accordance with Section 7102 of Chapter 7 Title 2 Guam Code Annotated. All bills passed by the Guam Youth Congress will be introduced by this committee on their behalf. The 33rd Guam Youth Congress held a regular session on March 13, 2021, where they passed Bill No. 8-33 (COR) introduced by Speaker Stephanie Lorenzo, and representatives Anica Camacho, and Kiana Yabit. This Committee received the certification of passage for Bill No. 8-33 on March 19, 2021, and subsequently introduced it as Bill No. 97-36 (LS) in the 36 Guam Legislature. At this time, I'd like to invite the Guam Youth Congress, Speaker Stephanie Lorenzo, to provide some remarks on this bill.

Speaker Stephanie Lorenzo, Guam Youth Congress:

Si Yu'os Ma'ase Senator Shelton. *Buenas and Hafa Adai*, buenas Vice Speaker Muna Barnes and members of the 36th Guam Legislature. My name is Stephanie Lorenzo, and I'm here in my official capacity as Speaker of the 33rd Guam Youth Congress. Before I begin my testimony, I would just like to give a brief definition of what period poverty is.

Period poverty refers to the prevalent phenomenon of being unable to afford products such as pads, tampons or liners to manage menstrual bleeding. It is essential that when we talk about period poverty that we recognize that not all menstruators are women and that not all women menstruate. Period poverty prevents low income menstruators from bleeding with dignity. With the economic crisis of our island and the price of menstrual products at a high of nine to fifteen dollars for a pack of 12 to even 15 medium wing pads. This leaves people with the choice between buying menstrual menstruating products or providing other necessities for their family, an effect that has prevented menstruators from carrying out daily tasks or attending school. Access to menstrual products is a right, and feeling clean, confident, and capable during one's period is a necessity. Whenever menstruators resort to unhygienic alternatives, they are vulnerable to harmful physical and mental outcomes.



According to a survey taken in 2019 by the Bureau of Women's Affairs, Director Flores is here right now, *Si Yu'os Ma'ase'*, we they received an overwhelming response rate of 82 stated that alternatives of proper menstrual products include cut up clothes, rags, socks, tissues, napkins, toilet papers, even used pampers, and others stated that they would simply free bleed. Products like these put menstruators at a higher risk of urinary tract infections which can cause skin irritation, vaginal itching and even green discharge. Furthermore the emotional toll accompanying the lack of access is related to poor mental health outcomes such as elevated anxiety, depression and distress scores. Senators and everyone here, we give out condoms to keep ours to keep students safe yet we don't provide the dimensional products to keep them in school. With one in five individuals missing school due to the lack of mentoring products, period poverty is an important and often ignored public health crisis. However this bill aims to resolve that issue.

This bill aims to keep our students in school. When parents drop off their kids to school, they expect that their education is their number one priority, and this bill will ensure that our students who menstruate, our future and our youth, will not have to worry about their menstrual cycle disrupting their education. With the passage of this bill, it will ensure menstruation products will be accessible to all students who do have a monthly cycle the same way that a student will go and to the nurse office to request for a band-aid, they can request for menstruation products. I just want to take this time to thank Vice Speaker Muna Barnes. This bill was actually first thought of when I was a policy writer in her last term and I followed her to a lot of aauw meetings, and so this bill kind of came from a reputation of that so *Si Yu'os Ma'ase'*. I welcome any discussions that we can discuss about the bill. Thank you Senator Shelton.

Chairwoman Shelton:

Thank you very much, Speaker Lorenzo, and I'd like to recognize some other folks who've also joined us here to give testimony today. We have Miss Jayne Flores, the Director of the Bureau of Women's Affairs. We have the Chairwoman of the Guam Charter School Council, Miss Vangie Cepeda as well as her Vice Chair, Miss Jennifer Sanchez, and Mr. Cel Babauta, council member. We have the Guam Women's Chamber of Commerce Ms. Rene Logie here, and the Guam Council of Women's Clubs Miss Jessica Castro as well as Miss Lori Boss from Ohala' Adoptions who's here to testify, so I'll just go in the order of those on my screen this morning and this afternoon. We'll start with you, Jayne, from the Bureau of Women's Affairs.



Mrs. Jayne Flores, Director, Bureau of Women's Affairs:

Thank you very much, Senator Amanda for introducing this bill, and thank you Speaker Lorenzo for taking this issue on. Chairwoman Shelton and members of the committee, my name is Jayne Flores. I'm the director of the Bureau of Women's Affairs, and the Bureau of Women's Affairs is proud to provide the following testimony in full support of Bill 97-36.

See written testimony.

Chairwoman Shelton:

Thank you very much, Miss Flores. I will now move to Ms. Jessica Castro.

Ms. Jessica Castro, Immediate Past President, Guam Council of Women's Clubs:

Hafa Adai senators. My name is Jessica Castro, and I am the immediate past president of the Guam Council Women's Club. GCWC is the umbrella organization of 14 non-profit women clubs on Guam and, for the past two years GCWC has partnered with the Bureau of Women's Affairs and other organizations on Guam during the launch of meta and period prime, and we recognize a fair amount of Guam's population receives wealth methods and or food stamps. However, as mentioned earlier, feminine hygiene products are not on the list of approved food stamps, leaving the girls in our community vulnerable without this type of necessity, so our club members committed to the cause by donating 42 cases of pads to the 14 public schools on Guam, both middle school and high school.

We took on a hands-on by coordinating a special visitation and delivered these items directly to each school's prospective school nurse offices, and it was through these efforts that we realized that there was a tremendous need for more menstrual hygiene products to be made accessible in our Guam school systems. Many of our island satedas girls who have reached puberty come from extremely low income families, placing our satedas with the burden of fending for themselves, and this kind of burden is very detrimental with the community, and it is with this that GCWC supports Bill No. 97-36. Thank you for this opportunity.

Chairwoman Shelton:

Thank you very much Jessica. Will now move to Ms. Rene Logie from the Guam Women's Chamber of Commerce.

Ms. Rene Logie, Executive Director, Guam Women's Chamber of Commerce

Thank you, Chairman Shelton and members of the committee.

See written testimony.

Chairwoman Shelton:

Thank you very much, Rene. We'll move now to Miss Vangie Cepeda, the Chairwoman of the Guam Charter School Council.

Mrs. Evangeline Cepeda, Chairwoman, Guam Academy Charter Schools Council:

Håfa Adai and good afternoon. Thank you Chair Amanda Shelton and all the senators present. On behalf of the Guam charter school council, I have the president, our vice chair as well as Mr. Babauta. Just want to say that we are in full support of this. We applaud the Guam Youth Congress Speaker Lorenzo for this, and we want to say that this is a reality. I just want to say that the basic need for every young lady to have this available to them is a need. When I worked at Gore, I just want to share this and I did site base with the families, many of the young girls didn't have this, and as I heard Mrs. Flores mentioned, many times I would go and purchase and buy this because this wasn't taught or this wasn't available and so this is close to home because I've seen this happen for over 18 years and I just want to say that the council is in support of this bill No. 97-63 LS and we like and hope that you get all the support from the senators to move this and come into law and the council is in full support of this in the charter schools. Thank you.

Chairwoman Shelton:

Thank you very much Mrs. Cepeda, and now we'll move on to Miss Lori Boss from Ohala' Adoptions.

Ms. Lori Boss, Director, Ohala' Adoptions:

I apologize, Senator. I wasn't prepared to do a formal thing, it was more to watch this. I am associated with the Project Sotera through the DAR women's group and we have adopted a high school and been providing menstrual products to the high school through this project, and we have submitted a formal written testimony for all of the senators, but I'm in support of this bill to provide these products and I've heard directly on many occasions from several young women in my neighborhood and in my church group that I serve with that have commented how grateful they are that these items are available at their high school for them and their friends because they know several people who simply miss school as has been mentioned during the week of their menstrual cycle, and they are delighted to have the



opportunity to have these things that have been provided thus far and we support this at DAR. Thank you.

Chairwoman Shelton:

Thank you very much Lori, and thank you to everyone who is here to testify today. I want to state for the record that we also invited the Guam Department of Education to join us and we will seek out testimony from them as well, and we do have a fiscal note on the bill. Though the bill does not include an appropriation at this time the bureau of budget and management research does note that the bureau does anticipate that should Bill 97-36 be enacted, there will be a financial cost impact to both GDOE and GAX. The bureau estimates that it will cost from 202 thousand dollars to 313 dollars for GDOE and twenty three thousand dollars to thirty six thousand dollars for GAX each school year to provide free menstrual products to its female students.

There is also an attachment of the cost estimate. With this fiscal note, the cost estimate provided could potentially increase as it is dependent on certain factors such as the actual number of female students, the type and unit cost of menstrual hygiene products that is procured, and the rate of consumption of these menstrual products. as bill 97-36 does not provide for an appropriation to fund such purpose, the gdoe and gax would have then have to absorb the cost of these menstrual hygiene supplies required from its annual fiscal year budget and ensure that the appropriate fund allocations are made in each middle high and charter school to provide for tampons and pads to students in need at no charge. so that again was from the fiscal note of the bureau of budget and management research, and now I will open the floor to any of my colleagues here today. I'll start with my Vice Chair, the Vice Speaker of the legislature Tina Rose Muna Barnes.

Vice Speaker Tina Rose Muña Barnes:

Thank you so very much Madam Chair for giving me the opportunity. I do want to take the time to thank Speaker Lorenzo from the Guam Youth Congress for literally taking the time to facilitate with her colleagues the introduction of this bill, but more importantly for facilitating it through for us to introduce here, the legislature. On their behalf, this issue I know may have some fiscal impacts. I think the most important thing was being able to provide this as a necessity for all the female students that are in need. I did have a couple of questions and maybe bureau women's affairs or anybody who's presented here today, if they could help out, if they talked about possible projects to terra helping out in providing these pets and maybe another couple of other non-profits to help out if this legislation were to go through. I first had taken a look at the financial impact statement and



when I saw that being over the estimated costs of being over 300 thousand, I was literally taken aback because if that was an average of every single female that was there or those that are in need because not everybody's going to have asked to access that, so maybe I don't know, that was a little if that was too high. So maybe that would be the first question for you Jayne, and then I'll ask about the federal grant. Thanks.

Mrs. Flores:

Senator, so when we first approached the Guam Council of Women's Clubs, and it's weird because when I first presented, everyone was so silent because they were all absorbed. It's like oh my god yeah this is a real thing. People, women, girls don't have this sometimes but as to the cost, I actually just spoke with Bill Taitingfong yesterday at BBMR because he was asking me about the cost, and he has included it so that cost is a little bit inflated. I would actually say a lot of inflated because he used pads and tampons, and his wife Naomi who I know is a principal or a former principal at petey middle school, and she told him it's too high. Don't put tampons in there, just pads. Just estimate the concept pads, and you don't have to get the super high, basic pads that the schools can provide. And so that cost is probably well inflated.

I would say it's probably at least a third less to a half less because if you're if you're going to provide tampons, and in the middle schools they don't the girls usually don't use tampons. In the high schools, maybe, but if they you take whatever is free so we're just we're just trying to get these girls to come to school so with regard to that, and I told bill I think your cost is too high because you're you're estimating these costs for all these things and he also was estimating four pads a day per girl which everyone knows, during school maybe two, you're gonna be okay. So like I said that cost is really high, and so when we first went to the Guam council women's clubs there was some concern, the government should be providing this in schools and we said well look we we're gonna work on that, but in the meantime the girls need the pad so can you donate and everybody was willing to donate, and I want to thank jessica castro because she was one of the biggest cheerleaders for this, and some of the some of the women's clubs have really stepped up to the plate for this because they they know that it's a real need, but with regard to the cost, I would suggest, because it is my hope, that you put this in for three years and and within that three years, hopefully we will be able to build some, like I said in my testimony, we want to try to build some sustainability into this because we're trying to get island girl power to do it to be a stand-alone non-profit, and one of the ways that we want to do that is for them to produce locally sewn



reusable menstrual pads because we want to try to get the girls and the women to use reusable pads because they're more sustainable.

There's also this menstrual cup, and if no one knows what a menstrual cup is, it is made of silicone and it is reusable for five to ten years. You use it, you boil it, and then you put it away and then use it again your next period. It's the latest greatest thing. Don't ask me about it because I'm too old, but what we are trying to do is we have a supplier because these things are very expensive at Kmart or some of the some of the retail stores. They retail for like 40 to 60 which is astronomical for someone who is on food stamps or whatever, and so we are trying to get island girl power with a supplier that we have to sell them for like ten dollars. So we are trying to build some sustainability into this issue.

We want to promote sustainability with regard to not having so many menstrual products go into the landfill we're hoping that the cost to the government will be reduced after about, if we can get this up and running in two to three years, that the cost will be seriously reduced because a lot of girls will use reusable pads or the menstrual cup and also be more sustainable and environmentally aware. So I hope that answers some of your questions about the cost.

Vice Speaker Muña Barnes:

Yes, I was also trying to ask if the non-profits today I guess there was a conversation I think from badger and Jessica about how they donated to the different schools and if we were to work with that, is there an ongoing MOU in any of the public schools or charter schools that that have a working relationship with the nonprofit organizations to start to have this program implemented in the schools? Is there anything of any nature happening at any of this right now?

Mrs. Flores:

There's no formal thing. One of the most steady ones is NAWIC and they have adopted Inarajan Middle School so they go once a semester, they'll have a drive, and they go there and I told them probably the best time is in August and in January when school starts, and then when second semester starts, so they will have a drive and they'll have these menstrual cups. Now, one of the issues that has come up, and I spoke to one of the nurses at Piti Middle School, is that the girls, when they learn that these are free and this is why we said we interviewed all the school nurses and the teachers, we also had a survey and they said do not put them in the bathrooms because unfortunately the kids will take them and take them home. So they'll break into whatever container it is.



We decided the best way to handle this is to have the girl go to the nurse's office and say miss and then she'll give her one or two pads for the day and so at pea middle school, the nurse told me that she has started to have the girls sign in because the girl will go in like every week and say miss I have my period because the people at home will say hey get me some pads from school, bring them home and so the nurses have started saying hey wait a minute you only menstruate once a month. You had your period last week. I know you don't have it again. So that's also an issue, so this is why we are trying to build sustainability into it because we don't want gdoe supplying pads for the entire island, and so the the whole sustainability issue is you get these reusable menstrual pads that you can wash and reuse again, and or the menstrual cup, which we have we've got a donation. When I first started this organic cup for about 600 menstrual cups, we gave them all out and we've heard good things from the people that use them.

Vice Speaker Muña Barnes:

Thank you very much Jayne, and I want to thank the panel here. Madam Chair, I think that this bill is very important, and it's needed. I understand that this issue, as we even talked about it last term with the youth congress, was that sometimes you have to pick these kind of bills and just move it forward because some may think they're too embarrassed to even talk about it or ask it right, but if you don't do it then the problem continues to persist so I support the efforts. I want to again thank Speaker Stephanie for pushing this through with her colleagues, but more importantly, to bringing it up to the stage so I'm hoping that with these efforts, that there will still be an opportunity from the administration working closely with the Department of Education and the charter schools, that there will be a plan of how we can ascertain grants and then also work the public-private partnerships whether it be businesses or nonprofits to help move this program or to get the resources there because and even though, I think this is inflated I know it would cost some amount of money, and if they can work that through I think that this would be a very positive program implemented for all the schools.

Chairwoman Shelton:

Thank you very much, Vice Chair Muna Barnes and I will certainly seek out an updated fiscal note on the bill so that we can make sure that we have an accurate number for the cost. So thank you very much for that, jane. I also like to recognize my committee member, Senator Tony Ada. Thank you very much for joining us, and I'd like to ask Senator Brown if you have any questions for the panel.

Senator Joanne M. Brown:

Well, I don't have any questions, Madam Chair, but certainly thank you to everyone including our Youth Congress representatives who brought this legislation back to life, and having it introduced. I mean, it's not something most of us think about. Our age is a very natural part of processes for young women, and I think this is a good thing to encourage them not just getting back in school, but their overall sense of themselves and their self-esteem, and it's pretty much unfortunate that this event has to be addressed at a public school level, but certainly with regards to issues of finances and things of that nature, not everyone has the same opportunity. So I'm certainly supportive of this legislation, and thank you very much. It's not a normal conversation that we would have, but it's a very important conversation. So thank you to everyone who took the time to provide testimony this afternoon. Thank you very much, Madam Chair.

Chairwoman Shelton:

Si Yu'os Ma'ase. Senator Chris, any questions?

Senator Christopher M. Duenas:

Thank you Madam Chair. No questions, I just had a few comments. First of all, thank you to all the organizations that provide this care for our young women. First of all, as the director of department of youth affairs, many years ago this was one of the No. one requests, that we would give out to those individuals or organizations that would come and ask the department of youth affairs how we can help the children. Speaker Lorenzo really kind of made an excellent point, and I thank the used congress for their participation. The other thing that I learned as director of department and youth affairs is to reduce recidivism, one of the greatest turnarounds for a young person is when they're attach to their educational opportunities, and so when we think of our young people in school, especially the vulnerable those who have limited resources, they're always vulnerable to dropping out of school, or having getting behind on their education and, so when you think of even one week and what it could mean to a young person who has financial challenges and lives in a household where they don't have resources, that one week over a period of a year could make the difference in their grade level, could make the difference of whether or not they even stay in school. That's how important this issue is to me, and so I certainly support it regardless of what the cost may end up being. I think it is a proper investment.

I think it brings dignity to our young people who otherwise have financial issues and the kind of difficulties it must be to just ask for a basic product that helps them get through their day and maintain dignity, and their self-respect, and their health and hygiene. So I certainly support this effort, and I also want to say I support the



fact that these organizations have really been forward thinking in the sustainability aspect of it. A lot of times in government we have requests come forward and it seems like a request. Sometimes that well then it will just be something in perpetuity but all the presentations today were that folks are working on trying to help to make this something that won't be a constant cost for the government, but certainly regardless of the situation I do support it. In the final comment, kind of interesting the timing, I don't want to mention the organization because they don't want to be recognized but our office was solicited in the last couple of days to do exactly this, provide feminine products to this organization that's going around and asking different legislators and others to please provide this. So it really is something that I can tell is of great need and this bill certainly has my support, *Si Yu'os Ma'ase*, Madam Chair.

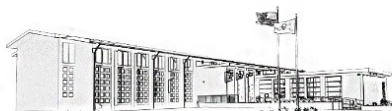
Chairwoman Shelton:

Si Yu'os Ma'ase, Senator Duenas. Senator Ada, any questions or comments for the panel?

Senator V. Anthony Ada:

No questions, Madam Chair. Just thanking the youth congress for bringing this forward to you Madam Chair, and most especially for you to bring it out for the public hearing. Being a father of three daughters, it's about dignity and respect, and we always have to ensure that many of us don't think that things like this make a difference in in someone's lives, but it does because all it takes is just one little incident to happen to be made fun of or get bullied at school and things like that, and especially to our young ladies. These are things that can make a difference in one person's life right. I mean you would think a feminine product would make a difference, well it does, and I just thank you Madam Chair for bringing it forward again and I look forward to supporting this legislation, and to thank the different organizations for always being at the forefront of things, right.

I mean us as legislators, we try to do the best that we can, but we don't have all the answers to everything, and we don't have all the ideas, and that's where all of us come together to think of things like this to bring it forward to the community so that we can take action and ensure that our younger generations can live with respect and dignity, and this is part of that respect and dignity. So thank you Madam Chair, and thank you to everyone for being here. Thank you, and I apologize for my tardiness.

Chairwoman Shelton:

Thank you very much, Senator Ada for being with us today, and to all of my colleagues and I want to especially thank the panel for being here and the Guam Youth Congress. So on my part I know that there is a cost associated with this bill and I do want to see this bill move forward very much. I know that we were working with the Youth Congress last year with Senator Tina Muna Barnes, Speaker at the time her office, and the Bureau of Women's Affairs because we wanted to see this happen, and I'm thankful to GYC as was stated earlier for bringing this up again and helping us to pursue this, so I commit to working with our chair of the office of finance and budget and my vice chair here for us to include some kind of funding for this provision in the upcoming fiscal year budget, and I do see another member of our Guam Youth Congress who logged on and I think she would like to give some testimony. Chloe, I'd like to give you a moment if you'd like to give testimony at this time.

Representative Chloe Lizama, 33rd Guam Youth Congress:

Hi, I'm sorry I apologize for being late. I just came out of class. I'm currently on the road right now, just thinking fast... Just really support this legislation. Huge props to legislative secretary of county gablet and our Speaker Lorenzo for creating this legislation, and obviously period poverty has been such a long overdue issue and period products should be free for, especially girls in our education. I've heard many slurs from males as well where girls would get bullied in school because they didn't have any menstrual products at hand. I want to thank everyone here for coming today. I apologize again for being late, I just came out of class. So yes, thank you Senator Shelton for inviting all of us here today.

Chairwoman Shelton:

Thank you very much, representative lazama. And I'm glad to see you here, the busy life of a student and GYC representative, so glad to have you here. I'm going to give Speaker Lorenzo the opportunity to close on the bill.

Speaker Lorenzo:

Hi, thank you so much Senator Shelton. Thank you so much to all the senators, Vice Speaker Muña Barnes, thank you so much to all the organizations and the panels that were here to testify in support for this bill. It truly does mean a lot, and yes Senator Shelton, GYC, will love to collaborate in getting this bill heard during the annual fiscal here hearing in august or September so this is a small scene. Thank you very much.

Chairwoman Shelton:



Thank you very much Speaker Lorenzo, and I know that I'm sure that we will have many other colleagues who are supportive of this legislation as well since in the 35th Guam legislature, during our ladies later term, we did participate in the Bureau of Women's Affairs efforts and we were able to make a donation all together to sanctuary incorporated, not one of the schools but sanctuary who also needed the products and would benefit from this as well. So maybe we can also consider them, and I think the department of youth affairs is another beneficiary from this project, so all food for thought right now, and a lot of work to do to move this forward. So we're looking forward to working with you, GYC, and all of my colleagues and our partners here today.

With that I'd like to say that Bill No. 97-36 (LS) is duly heard, and we will continue to accept testimony on this bill from the public to our office at officeofsenatorshelton@guamlegislature.org and via hand delivery as well to the Guam Congress Building for the next several days, so if anyone in the public is listening and wanting to send in their testimony or thoughts on the bill, please do so. You have a few more days. The time now is 4:50 p.m. and this bill has been duly heard. *Si Yu'os Ma'ase*, everyone. Be safe, take care, thank you.

-- END --

The Virtual Public Hearing adjourned at **4:50 p.m.**

III. FINDINGS AND RECOMMENDATIONS

The Committee finds that Bill No. 97-36 (LS) seeks to require all Guam public schools, inclusive of charter schools, to provide and regularly stock menstrual hygiene products. The Committee further finds that menstrual hygiene products can be costly, according to the Project *Sottera* survey conducted by the Department of Public Health and Social Services (DPHSS) and the Bureau of Women's Affairs (BWA). The survey shows that seventy-two percent (72%) of respondents said they found period products too expensive, and over ninety percent (90%) said they spent between \$6 to \$20 per month on menstrual products.

The Committee further finds that the cost of menstrual hygiene products may serve as barriers to education for many young women and girls in Guam today. Oftentimes families must prioritize other needs over hygiene products for their children. The Committee further notes that the pandemic has only exacerbated these obstacles.

All those providing testimony to the Committee expressed favorable support of **Bill No. 97-36 (LS)**. The Committee received and accepted the following recommendation from the legislative Legal Bureau as to format and style, and a recommendation from



the Guam Youth Congress to expand the requirements to provide menstrual hygiene products to institutions of higher learning, i.e., the University of Guam and the Guam Community College (see mark-up attached).

The Committee notes that although Bill No. 97-36 (LS) does not include an appropriation, the Bureau of Budget and Management Research (BBMR) initially anticipated that should the bill be enacted, there will be a financial cost impact to both the Guam Department of Education (GDOE) and the Guam Academy Charter Schools Council (GACS), estimating a cost from \$202,685 to \$313,240 and \$23,327 to \$36,050, respectively. Mrs. Jayne Flores, Director of the BWA, provided testimony regarding the cost impact of the Bill, noting that the estimates provided by BBMR are “a little bit inflated” and should “probably [be] at least a third (1/3) to a half (1/2) less.” Mrs. Flores further noted that the BBMR-estimates include the cost of tampons, which she said do not need to be accounted for because schools will be providing basic menstrual pads.

In addition, the Committee finds that the Fiscal Year 2022 budget includes provisions for the allocation of \$100,000 from the Guam Department of Education’s General Fund appropriation for menstrual hygiene products, and recommends that appropriations or allocations be made to the GACS, the UOG and the GCC to support the initiative provided in Bill No. 97-36 (LS) in future budgets.

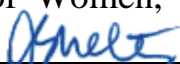
The Committee on Air Transportation, Parks, Tourism, Higher Education and the Advancement of Women, Youth and Senior Citizens hereby reports out **Bill No. 97-36 (LS), As amended by the Committee – AN ACT TO ADD A NEW § 6121 TO ARTICLE 1 OF CHAPTER 6, TITLE 17, GUAM CODE ANNOTATED, RELATIVE TO REQUIRING GUAM DEPARTMENT OF EDUCATION AND GUAM CHARTER SCHOOLS TO PROVIDE AND REGULARLY STOCK MENSTRUAL HYGIENE PRODUCTS IN ALL GUAM PUBLIC AND CHARTER SCHOOLS; TO REQUIRE THE UNIVERSITY OF GUAM AND THE GUAM COMMUNITY COLLEGE TO THE SAME; AND TO CITE THIS ACT AS THE “PERIOD POVERTY ACT OF 2021,”** with the recommendation TO DO PASS.



I MINA'TRENTAI SAIS NA LIHESLATURAN GUÅHAN
2021 (FIRST) Regular Session

Bill No. 97-36 (LS)

Introduced by:

Committee on Air Transportation,
Parks, Tourism, Higher Education, and
the Advancement of Women, Youth
and Senior Citizens 
by request of *I Kongressun Manhoben*
Guåhan, the Guam Youth Congress, in
accordance with 2 GCA § 7102.

**AN ACT TO ADD A NEW § 7117 TO CHAPTER 7 OF
TITLE 17, GUAM CODE ANNOTATED, RELATIVE TO
REQUIRING GUAM DEPARTMENT OF EDUCATION
AND GUAM CHARTER SCHOOLS TO PROVIDE AND
REGULARLY STOCK MENSTRUAL HYGIENE
PRODUCTS IN ALL GUAM PUBLIC AND CHARTER
SCHOOLS; AND TO CITE THIS ACT AS THE “*PERIOD
POVERTY ACT OF 2021.*”**

BE IT ENACTED BY THE PEOPLE OF GUAM:

Section 1. Legislative Findings and Intent. *I Liheslaturan Guåhan* finds
that period poverty is a systemic global problem that impacts millions of women
around the world. The lack of access of menstruating individuals to basic feminine
hygiene products, such as tampons and sanitary napkins, during their monthly
menstrual cycle, hampers the individual’s ability to participate in basic activities,
including, regular attendance in school and participation in sports. According to a
survey done by the Bureau of Women’s Affairs in May 2019, thirty-three (33)

1 responses indicates that women used their baby diapers as substitutes for traditional
2 period products. In addition, the survey also found that out of the two hundred
3 eighty-eight (288) participants, one hundred and one (101) responded that they miss
4 school due to lack of access to period products. *I Liheslatura* further finds that
5 several states including New York and California, require public school facilities
6 that serve female students in the six through twelve grades to regularly provide and
7 stock feminine hygiene products in the female restroom facilities. The products are
8 readily available to the menstruating students without any fees or charges.

9 It is, therefore, the intent of the *I Liheslaturan Guåhan* to address period
10 poverty in Guam, and to require Guam Public Schools, that serve students in the five
11 through twelve grades, to provide and regularly stock menstrual hygiene products in
12 the school nurse's office. It is further the intent of the *I Liheslaturan Guåhan* that
13 the products should be readily available to the menstruating students without any
14 fees or charges to the students.

15 **Section 2. Menstrual Hygiene Products in Guam Public Schools.** A new
16 § 7117 is hereby added to Chapter 7 of Title 17, Guam Code Annotated, to read:

17 **“§ 7117. Menstrual Hygiene Products in Guam Public Schools.**

18 All public schools in Guam that serve students in grades five (5)
19 through grade twelve (12) shall provide menstrual hygiene products, such as
20 tampons and sanitary pads, in the nursing or counselor's offices of such school
21 buildings. Such products shall be provided to students at no charge to
22 students.”

23 **Section 3. Effective Date.** This Act *shall* become effective upon enactment.

24 **Section 4. Severability.** If any provision of this Act or its application to any
25 person or circumstance is found to be invalid or contrary to law, such invalidity *shall*
26 *not* affect other provisions or applications of this Act that can be given effect without

1 the invalid provisions or application, and to this end the provisions of this Act are
2 severable.

I MINA'TRENTAI SAIS NA LIHESLATURAN GUÅHAN
2021 (FIRST) Regular Session

Bill No. 97-36 (LS)

As amended by the Committee on Air
Transportation, Parks, Tourism, Higher
Education, and the Advancement of Women,
Youth and Senior Citizens.

Introduced by:

Committee on Air Transportation, Parks,
Tourism, Higher Education, and the
Advancement of Women, Youth and
Senior Citizens

by request of *I Kongressun Manhoben*
Guåhan, the Guam Youth Congress, in
accordance with 2 GCA § 7102.

**AN ACT TO *ADD* A NEW § 6121 TO ARTICLE 1 OF
CHAPTER 6, TITLE 17, GUAM CODE ANNOTATED,
RELATIVE TO REQUIRING GUAM DEPARTMENT OF
EDUCATION AND GUAM CHARTER SCHOOLS TO
PROVIDE AND REGULARLY STOCK MENSTRUAL
HYGIENE PRODUCTS IN ALL GUAM PUBLIC AND
CHARTER SCHOOLS; TO REQUIRE THE UNIVERSITY
OF GUAM AND THE GUAM COMMUNITY COLLEGE
TO THE SAME; AND TO CITE THIS ACT AS THE
“*PERIOD POVERTY ACT OF 2021*.”**

BE IT ENACTED BY THE PEOPLE OF GUAM:

Section 1. Legislative Findings and Intent. *I Liheslaturan Guåhan* finds
that period poverty is a systemic global problem that impacts millions of women
around the world. The lack of access to basic menstrual hygiene products such as

1 tampons and sanitary napkins of menstruating individuals during their monthly
2 menstrual cycle hampers the individual's ability to participate in basic activities,
3 including regular attendance in school and participation in sports. According to a
4 survey done by the Bureau of Women's Affairs in May 2019, thirty-three (33)
5 responses indicated that women used baby diapers as substitutes for traditional
6 period products. In addition, the survey found that out of the two hundred eighty-
7 eight (288) participants, one hundred one (101) responded that they missed school
8 due to the lack of access to period products.

9 *I Liheslatura* further finds that several states, including New York and
10 California, require public school facilities that serve female students in the sixth (6th)
11 through twelfth (12th) grades to regularly provide and stock menstruation products
12 in the female restroom facilities; and, the products are readily available to the
13 menstruating students without any fees or charges.

14 It is, therefore, the intent of *I Liheslaturan Guåhan* to address period poverty
15 on Guam and to require Guam public schools that serve students in the fifth (5th)
16 through twelfth (12th) grades to provide and regularly stock menstrual hygiene
17 products in the school nurse's office. It is, further, the intent of *I Liheslaturan*
18 *Guåhan* to require that the products be readily available for menstruating students
19 without any fees or charges.

20 **Section 2. Menstrual Hygiene Products in Guam Public Schools.** A new
21 § 6122 is hereby *added* to Article 1 of Chapter 6, Title 17, Guam Code Annotated,
22 to read:

23 **“§ 6122. Menstrual Hygiene Products in Guam Public Schools.**

24 All public schools on Guam that serve students in grades five (5)
25 through twelve (12) shall provide menstrual hygiene products, such as
26 tampons and sanitary pads, in the nursing or counselor's offices of such

1 schools; and such products shall be provided to students at no charge to
2 students.”

3 **Section 3. Menstrual Hygiene Products at the University of Guam and**
4 **the Guam Community College.** The University of Guam and the Guam
5 Community College shall provide menstrual hygiene products, such as tampons and
6 sanitary pads, in their health services centers; and such products shall be provided to
7 students at no charge to students.”

8 **Section 4. Effective Date.** This Act shall be effective upon enactment.

9 **Section 5. Severability.** If any provision of this Act or its application to any
10 person or circumstance is found to be invalid or contrary to law, such invalidity shall
11 not affect other provisions or applications of this Act that can be given effect without
12 the invalid provision or application, and to this end the provisions of this Act are
13 severable.

COMMITTEE MARKUP

I MINA'TRENTAI SAIS NA LIHESLATURAN GUÅHAN
2021 (FIRST) Regular Session

Bill No. 97-36 (LS)

As amended by the Committee on Air
Transportation, Parks, Tourism, Higher
Education, and the Advancement of Women,
Youth and Senior Citizens.

Introduced by:

Committee on Air Transportation, Parks,
Tourism, Higher Education, and the
Advancement of Women, Youth and
Senior Citizens

by request of *I Kongressun Manhoben
Guåhan*, the Guam Youth Congress, in
accordance with 2 GCA § 7102.

AN ACT TO *ADD* A NEW § ~~7117-6122~~ TO ARTICLE 1 OF
CHAPTER 7—6, OF TITLE 17, GUAM CODE
ANNOTATED, RELATIVE TO REQUIRING GUAM
DEPARTMENT OF EDUCATION AND GUAM
CHARTER SCHOOLS TO PROVIDE AND REGULARLY
STOCK MENSTRUAL HYGIENE PRODUCTS IN ALL
GUAM PUBLIC AND CHARTER SCHOOLS; TO
REQUIRE THE UNIVERSITY OF GUAM AND THE
GUAM COMMUNITY COLLEGE TO THE SAME; AND
TO CITE THIS ACT AS THE “*PERIOD POVERTY ACT OF
2021.*”

BE IT ENACTED BY THE PEOPLE OF GUAM:

Section 1. Legislative Findings and Intent. *I Liheslaturan Guåhan* finds
that period poverty is a systemic global problem that impacts millions of women
around the world. The lack of access ~~of menstruating individuals~~ to basic menstrual

1 ~~feminine~~ hygiene products, such as tampons and sanitary napkins of menstruating
2 individuals, during their monthly menstrual cycle, hampers the individual's ability
3 to participate in basic activities, including, regular attendance in school and
4 participation in sports. According to a survey done by the Bureau of Women's
5 Affairs in May 2019, thirty-three (33) responses indicated~~s~~ that women used ~~their~~
6 baby diapers as substitutes for traditional period products. In addition, the survey
7 ~~also~~ found that out of the two hundred eighty-eight (288) participants, one hundred
8 ~~and~~ one (101) responded that they missed~~ed~~ school due to the lack of access to period
9 products.

10 *I Liheslatura* further finds that several states, including New York and
11 California, require public school facilities that serve female students in the sixth (6th)
12 through twelfth~~ve~~ (12th) grades to regularly provide and stock ~~feminine~~
13 ~~hygienemenstruation~~ products in the female restroom facilities; ~~and,~~ –the products
14 are readily available to the menstruating students without any fees or charges.

15 It is, therefore, the intent of ~~the~~ *I Liheslaturan Guåhan* to address period
16 poverty ~~o~~in Guam, and to require Guam public schools, that serve students in the
17 fifth (5th)~~ve~~ through twelfth (12th)~~ve~~ grades, to provide and regularly stock menstrual
18 hygiene products in the school nurse's office. –It is, further, the intent of ~~the~~ *I*
19 *Liheslaturan Guåhan* to require that the products ~~should~~ be readily available for
20 ~~the~~ menstruating students without any fees or charges ~~to the students~~.

21 **Section 2.- Menstrual Hygiene Products in Guam Public Schools.** –A new
22 § 7117 is hereby *added* to Chapter 7 of Title 17, Guam Code Annotated, to read:

23 **“§ 7117. Menstrual Hygiene Products in Guam Public Schools.**

24 All public schools ~~o~~in Guam that serve students in gradess five (5)
25 through ~~grade~~ twelve (12) ~~shall~~ shall provide menstrual hygiene products,
26 such as tampons and sanitary pads, in the nursing or counselor's offices of

1 such school ~~buildings; and, —such products *shall*~~ shall be provided to students
2 at no charge to students.”

3 **Section 3. Menstrual Hygiene Products at the University of Guam and**
4 **the Guam Community College.** The University of Guam and the Guam
5 Community College shall provide menstrual hygiene products, such as tampons and
6 sanitary pads, in their health services centers; and such products shall be provided to
7 students at no charge to students.”

8 **Section 4.- Effective Date.** This Act ~~*shall*~~ shall ~~become~~ effective upon
9 enactment.

10 **Section ~~45.- Severability.~~ Severability.** If any provision of this Act or its
11 application to any person or circumstance is found to be invalid or contrary to law,
12 such invalidity shall not affect other provisions or applications of this Act that can
13 be given effect without the invalid provision or application, and to this end the
14 provisions of this Act are severable.~~If any provision of this Act or its application to~~
15 ~~any person or circumstance is found to be invalid or contrary to law, such invalidity~~
16 ~~*shall not* affect other provisions or applications of this Act that can be given effect~~
17 ~~without the invalid provisions or application, and to this end the provisions of this~~
18 ~~Act are severable.~~



Vice Speaker

TINA ROSE MUÑA BARNES

CHAIRPERSON, COMMITTEE ON RULES

I Mina'trentai Sais Na Liheslaturan Guåhan

GUAM CONGRESS BUILDING
163 CHALAN SANTO PAPA
HAGÅTÑA, GUAM 96910
TEL 671-472-2461
COR@GUAMLEGISLATURE.ORG

April 19, 2021

MEMO

To: **Rennae Meno**
Clerk of the Legislature

From: **Vice Speaker Tina Rose Muña Barnes**
Chairperson, Committee on Rules

Re: **Fiscal Notes for Bill Nos. 97-36 (LS), 105-36 (COR) and 107-36 (COR).**

Buenas yan Håfa adai.

Attached, please find the fiscal notes for the following bills:

Bill No. 97-36 (LS)
Bill No. 105-36 (COR)
Bill No. 107-36 (COR)

Please forward the same to Management Information Services (MIS) for posting on our website.

If you have any questions or concerns, please feel free to contact Mary Maravilla, Committee on Rules Director at 472-2461.

Thank you for your attention to this important matter.



**Bureau of Budget & Management Research
Fiscal Note of Bill No. 97-36 (LS)**

AN ACT TO ADD A NEW § 7117 TO CHAPTER 7 OF TITLE 17, GUAM CODE ANNOTATED, RELATIVE TO REQUIRING GUAM DEPARTMENT OF EDUCATION AND GUAM CHARTER SCHOOLS TO PROVIDE AND REGULARY STOCK MENSTRUAL HYGEINE PRODUCTS IN ALL GUAM PUBLIC AND CHARTER SCHOOLS; AND TO CITE THIS ACT AS THE "PERIOD POVERTY ACT OF 2021".

Department/Agency Appropriation Information			
Dept./Agency Affected: Guam Department of Education (GDOE)		Dept./Agency Head: Jon P. Fernandez, Superintendent	
Department's General Fund (GF) appropriation(s) to date:			180,900,137
Department's Other Fund (Specify) appropriation(s) to date: Territorial Educational Facilities Fund (\$15,461,726); Public School Library Resources Fund (\$915,082); Healthy Futures Fund (\$891,754); School Lunch/Child Nutritional Meal Reimbursement Fund (\$12,504,000); Limited Gaming Fund (\$535,801)			30,308,363
			\$211,208,500
Dept./Agency Affected: Guam Academy Charter Schools Council		Dept./Agency Head: Evangeline Cepeda, Council Chair	
Department's General Fund (GF) appropriation(s) to date:			10,710,000
Department's Other Fund (Specify) appropriation(s) to date:			-
			\$10,710,000

Fund Source Information of Proposed Appropriation			
	General Fund:	(Specify Special Fund):	Total:
FY 2020 Unreserved Fund Balance		\$0	\$0
FY 2021 Adopted Revenues	\$0	\$0	\$0
FY 2021 Appro. (P.L. 35-99 thru)	\$0	\$0	\$0
Sub-total:	\$0	\$0	\$0
Less appropriation in Bill	\$0	\$0	\$0
Total:	\$0	\$0	\$0

Estimated Fiscal Impact of Bill						
	One Full Fiscal Year	For Remainder of FY 2021 (if applicable)	FY 2022	FY 2023	FY 2024	FY 2025
General Fund	\$0	\$0	\$349,290	\$349,290	\$349,290	\$349,290
Special Fund	\$0	\$0	\$0	\$0	\$0	\$0
Total	\$0	\$0	\$349,290	\$349,290	\$349,290	\$349,290

- | | | |
|---|------------|----------|
| 1. Does the bill contain "revenue generating" provisions? | / / Yes | / X / No |
| If Yes, see attachment 1/ | | |
| 2. Is amount appropriated adequate to fund the intent of the appropriation? | / X / N/A | / / Yes |
| If no, what is the additional amount required? \$ _____ | / X / N/A | / / No |
| 3. Does the Bill establish a new program/agency? | / / Yes | / X / No |
| If yes, will the program duplicate existing programs/agencies? | / / N/A | / X / No |
| Is there a federal mandate to establish the program/agency? | / / Yes | / X / No |
| 4. Will the enactment of this Bill require new physical facilities? | / / Yes | / X / No |
| 5. Was Fiscal Note coordinated with the affected dept/agency? If no, indicate reason: | / X / Yes | / / No |
| / X / Requested agency comments not received by due date | / / Other: | |

Analyst: <u>William P. Taitingfong</u>	Date: <u>4/14/21</u>	Director: <u>Lester L. Carlson, Jr., Director</u>	Date: <u>APR 19 2021</u>
--	----------------------	---	--------------------------

Footnotes:

1/ See comments and attachment to Bill 97-36 (LS).

Bureau of Budget and Management Research
Comments on Bill No. 97-36 (LS)

Bill 97-36 will require the Guam Department of Education (GDOE) and the Guam Academy Charter Schools (GACS) to provide free menstrual hygiene products for students in grades 5 through 12 and to cite the act as the "Period Poverty Act of 2021".

Section 2 of Bill 97-36 adds a new § 7117 to Chapter 7 of Title 17, Guam Code Annotated requiring that all public schools in Guam that serve students in grades five (5) through grade twelve (12) provide menstrual hygiene products, such as tampons and sanitary pads, in the nursing or counselor's offices of such school buildings to students and at no charge to the students.

According to the legislative intent, the lack of access of menstruating individuals to basic feminine hygiene products, such as tampons and sanitary napkins, during their monthly menstrual cycle, hampers the individual's ability to participate in basic activities, including, regular attendance in school and participation in sports. The proposed measure is to address period poverty in Guam.

The Bureau has sought input on the financial impact of the proposed Bill 97-36 from both GDOE and the GACS Council and have not received any official comments from either entity as of the date of this fiscal note.

The Bureau does anticipate that should Bill 97-36 be enacted, there will be a financial cost impact to both the GDOE and GACS. The Bureau estimates that it will cost from \$202,685 to \$313,240 for the GDOE and from \$23,327 to \$36,050 for GACS each school year to provide free menstrual products to its female students. See attachment to this fiscal note for the cost estimate. The cost estimate provided could potentially increase as it is dependent on certain factors such as, the actual the number of female students, the type and unit cost of the menstrual hygiene product that is procured, and the rate of consumption of these menstrual products.

As Bill 97-36 does not provide for an appropriation to fund such purpose, the GDOE and GACS would then have to absorb the costs of these menstrual hygiene supplies required from its annual fiscal year budgets and ensure that the appropriate fund allocations are made to each middle, high, and charter schools to provide for tampons and pads to students in need at no charge.

Attachment to Fiscal Note on Bill 97-36 (LS)

Estimated Cost Impact of Free Menstrual Products in Public Schools

Public School	Student Enrollment 1/	Est. 50% Female 2/	Est. 33% of Female # Menstruate 3/
Guam Department of Education (GDOE)	6,466	3,233	1,067
(8 Middle Schools / 7 High Schools)	9,044	4,522	1,492
	15,510	7,755	2,559
Guam Academy Charter Schools (GACS)			
(4 Academy Charter Schools)	1,785	893	295
Total	17,295	8,648	2,854

Menstrual Hygiene Products	Average Cost per Item (Generic) 4/	Est. # Used Per Student Per Day 5/	Est Cost Per Day	Est. # Used X 5 Days x 9 months 6/	Est. Cost per Student Per School Year
Sanitary Pads	\$0.11	4	\$0.44	180	\$79.20
Tampons	\$0.17	4	\$0.68	180	\$122.40

Public School	Student Enrollment Estimate (33% Menstruate)	Est. Cost per Student Pad (Generic)	Est. Cost per Student Tampon (Generic)	Est. Cost per School Year Pads (Generic)	Est. Cost per School Year Tampon (Generic)
Guam Department of Education	2,559	\$79.20	\$122.40	\$202,684.68	\$313,239.96
Guam Academy Charter Schools	295	\$79.20	\$122.40	\$23,326.38	\$36,049.86
Total	2,854			\$226,011.06	\$349,289.82

Notes:

1/ For GDOE - based on its Citizen Centric Report FY2019, for SY 2019-2020 as of September 30, 2019; For GCAS - based on the number of student enrollees for each Academy Charter Schools used for their respective budget appropriations (P.L. 35-99:II:Chpt.II:Pt.II:3).

2/ Assumes that 50% of total student enrollment are female as the actual numbers relative to gender is not immediately available.

3/ Assumes a percentage of 33% of females menstruate and are in the poverty income bracket. (The ratio is based on 55,425 of Guam's 2021 estimated population of 168,801 receives FY2020 supplemental Assistance. Assistance Program (SNAP) benefits. (source: DPHSS Division of Public Welfare FY2020 Annual Report and 2021 Projected Population for Guam (December 2020) used by the U.S. Treasury.)

4/ Average of price per generic tampons and sanitary pads sold at 5 national store chains, The Krazy Coupon Lady, internet research.

5/ Based on estimate (4 pads a day for 7 days) used by the New York State to determine the cost per year for each menstruating student for the City of Yonkers. (The Faculty Lounge, "How Much Do "Free" Tampons Cost? #MenstrualCapitalism and Examples from New York State, September 14, 2018, internet research.

6/ Assumes usage for 5 actual school days per week multiplied by 9 months in a School Year.



Office of Senator

AMANDA L. SHELTON

Legislative Secretary & Chairwoman

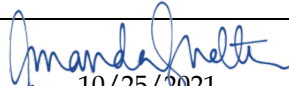
Committee on Air Transportation, Parks, Tourism, Higher Education and the Advancement of Women, Youth and Senior Citizens

I Mina'trentai Sais Na Liheslaturan Guåhan • 36th Guam Legislature

COMMITTEE VOTE SHEET

Bill No. 97-36 (LS), As amended by the Committee – Committee on Air Transportation, Parks, Tourism, Higher Education, and the Advancement of Women, Youth and Senior Citizens by request of *I Kongressun Manhoben Guåhan*, the Guam Youth Congress, in accordance with 2 GCA § 7102 – “AN ACT TO ADD A NEW § 6121 TO ARTICLE 1 OF CHAPTER 6, TITLE 17, GUAM CODE ANNOTATED, RELATIVE TO REQUIRING GUAM DEPARTMENT OF EDUCATION AND GUAM CHARTER SCHOOLS TO PROVIDE AND REGULARLY STOCK MENSTRUAL HYGIENE PRODUCTS IN ALL GUAM PUBLIC AND CHARTER SCHOOLS; TO REQUIRE THE UNIVERSITY OF GUAM AND THE GUAM COMMUNITY COLLEGE TO THE SAME; AND TO CITE THIS ACT AS THE “PERIOD POVERTY ACT OF 2021.”

Please indicate with ✓

COMMITTEE MEMBERS	SIGNATURE & DATE	TO DO PASS	TO NOT PASS	TO REPORT OUT ONLY	TO ABSTAIN	TO PLACE IN INACTIVE FILE
Senator Amanda L. Shelton <i>Chairwoman</i>	 10/25/2021	✓	___	___	___	___
Senator Telen Cruz Nelson <i>Vice Chairperson</i>	e-Vote 10/26/2021	✓	___	___	___	___
Speaker Therese M. Terlaje <i>Member</i>		___	___	___	___	___
Vice Speaker Tina Rose Muña Barnes <i>Member</i>	e-Vote 10/25/2021	✓	___	___	___	___
Senator Joe S. San Agustin <i>Member</i>	e-Vote 10/25/2021	✓	___	___	___	___
Senator Jose “Pedro” Terlaje <i>Member</i>	e-Vote 10/25/2021	✓	___	___	___	___
Senator V. Anthony Ada <i>Member</i>	e-Vote 10/25/2021	___	___	✓	___	___
Senator James C. Moylan <i>Member</i>	e-Vote 10/25/2021	___	___	✓	___	___
Senator Telo T. Taitague <i>Member</i>		___	___	___	___	___
Senator Mary Camacho Torres <i>Member</i>	e-Vote 10/25/2021	✓	___	___	___	___



GUAM CONGRESS BUILDING | 163 CHALAN SANTO PAPA | HAGÁTÑA, GUAM 96910

officeofsenatorshelton@guamlegislature.org | (671) 969-2574 • (671) 989-2572



Request for e-Vote: Bill No. 97-36 (LS), As amended by Committee

8 messages

Office of Senator Amanda L. Shelton <officeofsenatorshelton@guamlegislature.org>

Fri, Oct 22, 2021 at
5:43 PM

To: "Senator Amanda L. Shelton" <officeofsenatorshelton@guamlegislature.org>, Vice Speaker Tina Rose Muña Barnes <senatormunabarnes@guamlegislature.org>, "Speaker Therese M. Terlaje" <senatorterlajeguam@gmail.com>, "Senator Telena C. Nelson" <senatortcnelson@guamlegislature.org>, Senator Jose Pedro Terlaje <senatorpedo@senatorjpterlaje.com>, "Senator Joe S. San Agustin" <senatorjoessanagustin@gmail.com>, "Senator Telo T. Taitague" <senatortelot@gmail.com>, "Senator V. Anthony Ada" <senatorvanthonyada@gmail.com>, "Senator James C. Moylan" <officeofsenatormoylan@guamlegislature.org>, Senator Mary Camacho Torres <senatormary@guamlegislature.org>
Cc: "Christian F. Valencia" <cfvalencia@guamlegislature.org>

Håfa Adai Committee Members:

Attached, please find the Committee Report for **Bill No. 97-36 (LS), As amended by the Committee** – Introduced by the Committee on Air Transportation, Parks, Tourism, Higher Education, and the Advancement of Women, Youth and Senior Citizens, by request of *I Kongressun Manhoben Guåhan*, the Guam Youth Congress, in accordance with 2 GCA § 7102 – “AN ACT TO ADD A NEW § 6121 TO ARTICLE 1 OF CHAPTER 6, TITLE 17, GUAM CODE ANNOTATED, RELATIVE TO REQUIRING GUAM DEPARTMENT OF EDUCATION AND GUAM CHARTER SCHOOLS TO PROVIDE AND REGULARLY STOCK MENSTRUAL HYGIENE PRODUCTS IN ALL GUAM PUBLIC AND CHARTER SCHOOLS; TO REQUIRE THE UNIVERSITY OF GUAM AND THE GUAM COMMUNITY COLLEGE TO THE SAME; AND TO CITE THIS ACT AS THE “PERIOD POVERTY ACT OF 2021.”

Please indicate your preferred action, based on the following options:

- To do pass;
- To not pass;
- To report out only;
- To abstain; or
- To place in Inactive File.

Please submit your response as soon as possible. Your response will be logged into the Committee Vote Sheet for **Bill No. 97-36 (LS), As amended by the Committee**, which will be filed with the Committee on Rules.

Respectfully,



Christian F. Valencia | Committee Director

Office of the People • Senator Amanda L. Shelton
Legislative Secretary & Chairwoman, Committee on Air Transportation, Parks, Tourism, Higher Education, and the Advancement of Women, Youth, and Senior Citizens

36th Guam Legislature
163 Chalan Santo Papa, *Hagåtña*, Guam 96910

T +1 (671) 969-2574 • (671) 989-2572

E cfvalencia@guamlegislature.org



CR - ABill No. 97-36 (LS).pdf
3020K

Senator Tony Ada <senatorvanthonyada@gmail.com>

Mon, Oct 25, 2021 at 8:40 AM

To: "Office of Senator Amanda L. Shelton" <officeofsenatorshelton@guamlegislature.org>

Cc: Vice Speaker Tina Rose Muña Barnes <senatormunabarnes@guamlegislature.org>, "Speaker Therese M. Terlaje" <senatorterlajeguam@gmail.com>, "Senator Telena C. Nelson" <senatortcnelson@guamlegislature.org>, Senator Jose Pedro Terlaje <senatorpedo@senatorjpterlaje.com>, "Senator Joe S. San Agustin" <senatorjoessanagustin@gmail.com>, "Senator Telo T. Taitague" <senatortelot@gmail.com>, "Senator James C. Moylan" <officeofsenatormoylan@guamlegislature.org>, Senator Mary Camacho Torres <senatormary@guamlegislature.org>, "Christian F. Valencia" <cfvalencia@guamlegislature.org>

To report out only

On Oct 22, 2021, at 5:43 PM, Office of Senator Amanda L. Shelton <officeofsenatorshelton@guamlegislature.org> wrote:

[Quoted text hidden]

<CR - ABill No. 97-36 (LS).pdf>

Senator Pedro Terlaje <senatorpedo@senatorjpterlaje.com>

Mon, Oct 25, 2021 at 9:44 AM

To: Senator Tony Ada <senatorvanthonyada@gmail.com>

Cc: "Christian F. Valencia" <cfvalencia@guamlegislature.org>, "Office of Senator Amanda L. Shelton" <officeofsenatorshelton@guamlegislature.org>, "Senator James C. Moylan" <officeofsenatormoylan@guamlegislature.org>, "Senator Joe S. San Agustin" <senatorjoessanagustin@gmail.com>, Senator Mary Camacho Torres <senatormary@guamlegislature.org>, "Senator Telena C. Nelson" <senatortcnelson@guamlegislature.org>, "Senator Telo T. Taitague" <senatortelot@gmail.com>, "Speaker Therese M. Terlaje" <senatorterlajeguam@gmail.com>, Vice Speaker Tina Rose Muña Barnes <senatormunabarnes@guamlegislature.org>

To do pass.

[Quoted text hidden]

--

The Office of Senator Jose "Pedro" Terlaje

Committee on Public Safety, Emergency Response,
Military and Veterans Affairs, Mayors' Council, and Public Transit

36th Guam Legislature

I Mina'trentai Sais na Liheslaturan Guåhan

[777 Route 4](#), MVP Center - Units 101/ 102, Sinajana, GU 96910

Tel: (671) 989-5301/ 3218

Email: senatorpedo@senatorjpterlaje.com

Office of Senator Moylan Guam Legislature

<officeofsenatormoylan@guamlegislature.org>

Mon, Oct 25, 2021 at 9:49

To: "Office of Senator Amanda L. Shelton" <officeofsenatorshelton@guamlegislature.org>

AM

To report out only.

SYM.

[Quoted text hidden]

--

Office of Senator James "Jim" C. Moylan
I Mina'trentai Sais na Liheslaturan Guåhan
36th Guam Legislature
DNA Bldg. Ste. 407 | [238 Archbishop FC Flores St, | Hagatna, GU 96910](#)
T: (671) 922/979 - MORE (6673)

Joe S. San Agustin <senatorjoessanagustin@gmail.com>

Mon, Oct 25, 2021 at 10:51 AM

To: "Office of Senator Amanda L. Shelton" <officeofsenatorshelton@guamlegislature.org>

Cc: Vice Speaker Tina Rose Muña Barnes <senatormunabarnes@guamlegislature.org>, "Speaker Therese M. Terlaje" <senatorterlajegum@gmail.com>, "Senator Telena C. Nelson" <senatortcnelson@guamlegislature.org>, Senator Jose Pedro Terlaje <senatorpedo@senatorjpterlaje.com>, "Senator Telo T. Taitague" <senatortelot@gmail.com>, "Senator V. Anthony Ada" <senatorvanthonyada@gmail.com>, "Senator James C. Moylan" <officeofsenatormoylan@guamlegislature.org>, Senator Mary Camacho Torres <senatormary@guamlegislature.org>, "Christian F. Valencia" <cfvalencia@guamlegislature.org>

To Do Pass

The Office of Senator Joe S. San Agustin

Committee on General Government Operations, Appropriations & Housing

I Mina'trentai Sais na Liheslaturan Guåhan

36th Guam Legislature

Guam Congress Building, [163 Chalan Santo Papa, Hagåtña, Guam 96910](#)

T: (671) 989-5445 F: (671) 969-6737 E: senatorjoessanagustin@gmail.com

Website: www.senatorjoessanagustin.com

Electronic Privacy Notice: *This e-mail and any attachment(s), contains information that is, or may be, covered by electronic communications privacy laws and legal privileges, and is also confidential and proprietary in nature.*

If you are not the intended recipient, please be advised that you are legally prohibited from retaining, using, copying, distributing, or otherwise disclosing the information in this e-mail or any attachment in any manner. Instead, please reply to the sender that you have received this communication in error, and then immediately delete it. Thank you in advance for your cooperation.

[Quoted text hidden]

Vice Speaker Tina Rose Muña Barnes <senatormunabarnes@guamlegislature.org>

Mon, Oct 25, 2021 at 11:09 AM

To: "Office of Senator Amanda L. Shelton" <officeofsenatorshelton@guamlegislature.org>

To Do Pass

[Quoted text hidden]

Senator Mary C. Torres <senatormary@guamlegislature.org>

Mon, Oct 25, 2021 at 12:53 PM

To: "Office of Senator Amanda L. Shelton" <officeofsenatorshelton@guamlegislature.org>

To do pass.

--

Office of Senator Mary Camacho Torres

Suite 807, DNA Building

[238 Archbishop Flores St.](#)

[Hagatna, Guam 96910](#)

T: 475-6279 E:senatormary@guamlegislature.org

On Fri, Oct 22, 2021 at 5:43 PM Office of Senator Amanda L. Shelton <officeofsenatorshelton@guamlegislature.org> wrote:

[Quoted text hidden]

Office of Senator Telena Cruz Nelson <senatortcnelson@guamlegislature.org>

Tue, Oct 26, 2021 at 2:15 PM

To: "Joe S. San Agustin" <senatorjoessanagustin@gmail.com>

Cc: "Office of Senator Amanda L. Shelton" <officeofsenatorshelton@guamlegislature.org>, Vice Speaker Tina Rose Muña Barnes <senatormunabarnes@guamlegislature.org>, "Speaker Therese M. Terlaje" <senatorterlajeguam@gmail.com>, Senator Jose Pedro Terlaje <senatorpedo@senatorjpterlaje.com>, "Senator Telo T. Taitague" <senatortelot@gmail.com>, "Senator V. Anthony Ada" <senatorvanthoniyada@gmail.com>, "Senator James C. Moylan" <officeofsenatormoylan@guamlegislature.org>, Senator Mary Camacho Torres <senatormary@guamlegislature.org>, "Christian F. Valencia" <cfvalencia@guamlegislature.org>

To Do Pass

[Quoted text hidden]



The Office of Senator Telena Cruz Nelson

Committee on Education, Self-Determination and Historic Preservation, Infrastructure, Border Safety, Federal and Foreign Affairs, and Maritime Transportation

I Mina'trentai Sais na Liheslaturan Guåhan | [36th Guam Legislature](#)

[173 Aspinall Avenue, Suite 202A](#) Ada Plaza Center, Hagåtña, Guam 96910

Phone: (671) 989-7696/4678

Email: senatortcnelson@guamlegislature.org

"Disclaimer: This message is intended only for the use of the individual or entity to which it is addressed and may contain information which is privileged, confidential, proprietary, or exempt from disclosure under applicable law. If you are not the intended recipient or the individual responsible for delivering the message to the intended recipient, you are strictly prohibited from disclosing, distributing, copying, or in any way using this message. If you have received this communication in error, please notify the sender and immediately delete any copies you may have received. Thank you."